

TOWN OF SMITHFIELD, VIRGINIA



FINANCIAL REPORT  
YEAR ENDED JUNE 30, 2025

**TOWN OF SMITHFIELD, VIRGINIA**

**FINANCIAL REPORT**

**FOR THE YEAR ENDED JUNE 30, 2025**

**Prepared by:**

Laura Ross, Town Treasurer

**Town of Smithfield, Virginia**

**Town Council and Executive Officers**

**Mayor**

Michael G. Smith

**Town Clerk**

Lesley G. King

**Vice-Mayor**

Bill Harris

**Town Manager**

Michael R. Stallings

**Council Members**

Mary Ellen Bebermeyer  
Steven G. Bowman  
Jeff Brooks  
Valerie C. Butler  
Darren Cutler

**Treasurer**

Laura Ross

**Chief of Police**

Alonzo Howell

**Finance**

Jeff Brooks (CH)  
Valerie C. Butler  
Bill Harris

**Public Works**

Bill Harris (CH)  
Jeff Brooks  
Steven G. Bowman  
Valerie C. Butler

**Water and Sewer**

Darren Cutler (CH)  
Mary Ellen Bebermeyer  
Steven G. Bowman

**Public Buildings and Welfare**

Valerie C. Butler (CH)  
Bill Harris  
Darren Cutler

**Public Safety - Police**

Steven C. Bowman (CH)  
Bill Harris  
Mary Ellen Bebermeyer

**Parks and Recreation**

Mary Ellen Bebermeyer (CH)  
Valerie C. Butler  
Jeff Brooks

**Isle of Wight Tourism Bureau**

Jeff Brooks

**Smithfield Planning Commission**

Darren Cutler

**Intergovernmental**

Michael Smith  
Bill Harris

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**FINANCIAL REPORT**  
**FOR THE YEAR ENDED JUNE 30, 2025**

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**Independent Auditors' Report**

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**To the Honorable Members of  
the Town Council  
Town of Smithfield, Virginia**

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of the Town of Smithfield, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities and each major fund of the Town of Smithfield, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows hereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Town of Smithfield, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Change in Accounting Principles***

As described in Note 17 to the financial statements, in 2025, the Town adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

***Restatement of Beginning Balances***

As described in Note 16 to the financial statements, in 2025, the Town restated beginning balances to reflect the requirements of GASB Statement No. 101. Our opinions are not modified with respect to this matter.

## ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Smithfield, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Town of Smithfield, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Smithfield, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Town of Smithfield, Virginia's basic financial statements. The accompanying supporting schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supporting schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the statistical information but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2025, on our consideration of Town of Smithfield, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Town of Smithfield, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Smithfield, Virginia's internal control over financial reporting and compliance.

*Robinson, Farmer, Cox & Associates*

Charlottesville, Virginia

December 10, 2025

## **Management's Discussion and Analysis**

As management of Town of Smithfield (the “Town”), we offer readers of the Town’s financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2025. Please read it in conjunction with the Town’s basic financial statements, which follow this section.

### **Financial Highlights**

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$72.4 million (*net position*) of which governmental activities was \$48.6 million. Of this amount, \$18.3 million (*unrestricted net position*) may be used to meet the Town’s ongoing obligations to citizens and creditors.
- The Town’s total net position increased by \$4.9 million, of which the governmental activities accounted for a majority of the difference.
- The total ending fund balance for the Town’s governmental funds is \$19.8 million, an increase of \$3.8 million over the prior year. The ending fund balance of the general fund was \$19.2 million and is equal to 170% of the Town’s fiscal year 2025 general fund expenditures.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$19.1 million, or 169% of general fund expenditures less any capital outlay expenditures.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town’s basic financial statements. The Town’s basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide financial statements**

The *government-wide financial statements* are designed to provide the readers with a broad overview of the Town’s finances, in a manner similar to a private-sector business. The *statement of net position* presents information on all of the Town’s assets, liabilities, and deferred inflows/outflows with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of how the financial position of the Town may be changing. Increases in net position may indicate an improved financial position; however, even decreases in net position may reflect a changing manner in which the Town may have used previously accumulated funds.

The statement of activities presents information showing how the Town’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, (e.g., uncollected taxes and earned but unused vacation leave).

## **Overview of the Financial Statements: (Continued)**

### **Government-wide financial statements: (Continued)**

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town include general government administration, public safety, and public works. The business-type activities are for public utilities. The government-wide financial statements can be found on pages 18 through 20 of this report.

### **Fund financial statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and proprietary funds.

***Governmental funds*** are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town maintains three governmental funds, a General Fund, a Special Revenue Fund, and a Capital Projects Fund. The Town adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 22 through 25 of this report.

The Town maintains one type of ***Proprietary Fund***. The Town uses *enterprise funds*, which are used to report the same functions presented as *business-type activities* in the government-wide financial statements, to account for its public utilities. The basic proprietary fund financial statements can be found on pages 26 through 28 of this report.

### **Notes to financial statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29 through 75 of this report.

### **Other information**

In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning budgetary comparisons for the general fund and the schedules related to pension and OPEB funding. Required supplementary information can be found on pages 77 through 88 of this report.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$72.4 million at the close of the most recent fiscal year. A large portion of the Town's net position (\$43.7 million, 60% of total) reflects its investment in capital assets (e.g., land, buildings, improvements, infrastructure, machinery and equipment, and vehicles) less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities (i.e., the Town's investment in capital assets are of a permanent nature as assets acquired are generally not sold or otherwise disposed of during their useful life).

The following table summarizes the Town's Statement of Net Position:

<b>Town of Smithfield, Virginia</b>						
<b>Summary of Net Position</b>						
<b>As of June 30, 2025 and June 30, 2024</b>						
	<b>Governmental</b>		<b>Business-type</b>		<b>Total</b>	
	<b>Activities</b>	<b>2025</b>	<b>Activities</b>	<b>2024</b>	<b>2025</b>	<b>2024</b>
Current and other assets	\$ 24,164,864	\$ 28,964,474	\$ 8,577,241	\$ 8,772,079	\$ 32,742,105	\$ 37,736,553
Capital assets	<u>31,004,828</u>	<u>30,521,373</u>	<u>16,727,136</u>	<u>17,017,968</u>	<u>47,731,964</u>	<u>47,539,341</u>
Total assets	<u>\$ 55,169,692</u>	<u>\$ 59,485,847</u>	<u>\$ 25,304,377</u>	<u>\$ 25,790,047</u>	<u>\$ 80,474,069</u>	<u>\$ 85,275,894</u>
Deferred outflows of resources	\$ 598,463	\$ 510,786	\$ 95,509	\$ 73,851	\$ 693,972	\$ 584,637
Long-term liabilities						
outstanding	\$ 3,870,441	\$ 3,849,369	\$ 1,351,293	\$ 1,801,649	\$ 5,221,734	\$ 5,651,018
Other liabilities	<u>2,040,340</u>	<u>10,729,284</u>	<u>193,584</u>	<u>150,204</u>	<u>2,233,924</u>	<u>10,879,488</u>
Total liabilities	<u>\$ 5,910,781</u>	<u>\$ 14,578,653</u>	<u>\$ 1,544,877</u>	<u>\$ 1,951,853</u>	<u>\$ 7,455,658</u>	<u>\$ 16,530,506</u>
Deferred inflows of resources	\$ 1,244,577	\$ 1,437,260	\$ 93,945	\$ 109,312	\$ 1,338,522	\$ 1,546,572
Net investment in capital assets	\$ 28,162,942	\$ 27,401,442	\$ 15,510,453	\$ 15,280,255	\$ 43,673,395	\$ 42,681,697
Restricted	2,163,828	1,757,531	2,748,096	2,010,519	4,911,924	3,768,050
Unrestricted	<u>18,286,027</u>	<u>14,821,747</u>	<u>5,502,515</u>	<u>6,511,959</u>	<u>23,788,542</u>	<u>21,333,706</u>
Total net position	<u>\$ 48,612,797</u>	<u>\$ 43,980,720</u>	<u>\$ 23,761,064</u>	<u>\$ 23,802,733</u>	<u>\$ 72,373,861</u>	<u>\$ 67,783,453</u>

At the end of the current fiscal year, the Town is able to report positive balances in all categories of net position, both for the Town as a whole, as well as for its separate governmental and business-type activities.

As noted previously, the Town's overall (government and business-type activities) net position increased by \$4.6 million during the current fiscal year. The overall increase is attributed primarily to an increase in operating grants and contributions in both the governmental and proprietary funds.

## Government-wide Financial Analysis: (Continued)

**Governmental activities** increased the Town's net position by \$4,885,856. The following table summarizes the Town's Statement of Activities:

Town of Smithfield, Virginia Changes in Net Position For the Years Ended June 30, 2025 and June 30, 2024						
	Governmental		Business-type		Total	
	Activities	Activities	Activities	Activities	2025	2024
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	\$ 870,117	\$ 953,041	\$ 3,471,947	\$ 3,343,455	\$ 4,342,064	\$ 4,296,496
Operating grants and contributions	5,497,701	3,661,868	9,846	483,298	5,507,547	4,145,166
Capital grants and contributions	6,415	6,422	328,440	799,700	334,855	806,122
General revenues:						
Property taxes	3,922,333	4,772,012	-	-	3,922,333	4,772,012
Other taxes	4,992,978	4,743,918	-	-	4,992,978	4,743,918
Unrestricted revenues from the use of money	776,321	413,416	266,347	54,592	1,042,668	468,008
Miscellaneous	255,359	318,380	65,223	48,906	320,582	367,286
Grants and contributions not restricted to specific programs	404,549	400,489	-	-	404,549	400,489
Gain on disposal of capital assets	-	-	-	-	-	-
Total revenues	\$ 16,725,773	\$ 15,269,546	\$ 4,141,803	\$ 4,729,951	\$ 20,867,576	\$ 19,999,497
Expenses:						
General government administration	\$ 1,813,668	\$ 1,677,800	-	-	\$ 1,813,668	\$ 1,677,800
Public safety	3,940,053	3,518,314	-	-	3,940,053	3,518,314
Public works	2,967,420	2,113,159	-	-	2,967,420	2,113,159
Parks, recreation and cultural	2,153,154	1,956,875	-	-	2,153,154	1,956,875
Community development	910,795	1,684,451	-	-	910,795	1,684,451
Interest on long-term debt	54,827	66,768	-	-	54,827	66,768
Utility fund	-	-	4,140,120	-	4,140,120	-
Water fund	-	-	-	2,260,633	-	2,260,633
Sewer fund	-	-	-	1,305,882	-	1,305,882
Total expenses	\$ 11,839,917	\$ 11,017,367	\$ 4,140,120	\$ 3,566,515	\$ 15,980,037	\$ 14,583,882
Increase (decrease) in net position	\$ 4,885,856	\$ 4,252,179	\$ 1,683	\$ 1,163,436	\$ 4,887,539	\$ 5,415,615
Net position - beginning of year, as previously reported	\$ 43,980,720	\$ 39,728,541	\$ 23,802,733	\$ 22,639,297	\$ 67,783,453	\$ 62,367,838
Restatement for change in accounting principle	\$ (253,779)	\$ -	\$ (43,352)	\$ -	\$ (297,131)	\$ -
Net position - beginning of year, as restated	\$ 43,726,941	\$ 39,728,541	\$ 23,759,381	\$ 22,639,297	\$ 67,486,322	\$ 62,367,838
Net position - end of year	\$ 48,612,797	\$ 43,980,720	\$ 23,761,064	\$ 23,802,733	\$ 72,373,861	\$ 67,783,453

**Business-type activities** decreased the Town's net position by \$41,669. Similar to how changes arise in the governmental activities, business-type activities also experience budgetary differences; however, as a public utility function comprises the Town's business-type activities there is more of a direct correlation to the revenues generated relative to the expenses incurred because of service demands.

## Financial Analysis of the Town's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Fund:** The focus of the Town's governmental fund is to provide information on near-term inflows, outflows, and the balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

In fiscal year 2025, the General Fund's operating revenues exceeded expenditures by \$3,395,983 and total fund balance increased \$3,580,528.

At the end of the current fiscal year, unassigned fund balance of the General Fund was \$19,209,069. The nonspendable fund balance was \$73,125 and consisted of prepaid items inventory and leases.

**Proprietary Fund:** The Town's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the utility fund at the end of the year amounted to \$5,502,515. The total net position decreased by \$41,669 from the prior year.

## General Fund Budgetary Highlights

During the fiscal year, the Town's actual revenue was over budget by \$3,669,976 with the surplus generated by Coronavirus State and Local Fiscal Recovery Funds. Expenditures were over budget by \$98,993.

## Capital Asset and Debt Administration

**Capital assets:** The Town's investment in capital assets for its governmental and business-type activities as of June 30, 2025, amounts to \$47.7 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, infrastructure, and machinery and equipment as well as lease assets and construction in progress.

**Town of Smithfield, Virginia**  
**Capital Assets (net of depreciation)**  
**As of June 30, 2025 and June 30, 2024**

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Land	\$ 11,116,015	\$ 11,116,015	\$ 214,481	\$ 214,481	\$ 11,330,496	\$ 11,330,496
Buildings and systems	7,773,857	6,325,112	6,228,000	6,481,663	14,001,857	12,806,775
Improvements other than buildings	2,740,150	3,061,444	43,702	101,760	2,783,852	3,163,204
Machinery & Equipment	641,121	690,219	2,240,994	1,985,148	2,882,115	2,675,367
Vehicles	353,459	107,883	320,825	398,653	674,284	506,536
Lease vehicles	395,040	371,336	-	-	395,040	371,336
Infrastructure	7,611,149	7,941,363	7,496,070	7,475,615	15,107,219	15,416,978
Art collections	8,431	9,133	-	-	8,431	9,133
Construction in progress	365,606	898,868	183,064	360,648	548,670	1,259,516
Total	\$ 31,004,828	\$ 30,521,373	\$ 16,727,136	\$ 17,017,968	\$ 47,731,964	\$ 47,539,341

Additional information on the Town's capital assets can be found in Note 6 on pages 45 through 47 of this report.

## **Capital Asset and Debt Administration: (Continued)**

**Long-term obligations:** At the end of the current fiscal year, the Town had total outstanding obligations of \$5.2 million and details are summarized in the following table:

**Town of Smithfield, Virginia**  
**Outstanding Obligations**  
**As of June 30, 2025 and June 30, 2024**

	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
General obligation bonds	\$ 2,428,740	\$ 2,737,431	\$ 423,260	\$ 678,569	\$ 2,852,000	\$ 3,416,000
Notes payable	-	-	793,423	1,059,144	793,423	1,059,144
Lease liabilities	413,146	382,500	-	-	413,146	382,500
Net OPEB liabilities	524,522	539,836	28,566	31,539	553,088	571,375
Compensated absences*	504,033	443,381	106,044	75,749	610,077	519,130
<b>Total</b>	<b>\$ 3,870,441</b>	<b>\$ 4,103,148</b>	<b>\$ 1,351,293</b>	<b>\$ 1,845,001</b>	<b>\$ 5,221,734</b>	<b>\$ 5,948,149</b>

\*For comparison purposes, compensated absences reflect restated balances as a result of GASB 101 implementation.

Debt associated with governmental activities decreased by \$232,707 while debt associated with business-type activities decreased by \$493,708.

The Town is subject to a statutory debt limitation. The legal debt margin is limited to 10% of total assessed value. The margin is computed as all bonded debt and long-term notes except for enterprise indebtedness over total assessed value of taxed real property. The Town was in compliance with debt limitation as of June 30, 2025.

Additional information on the Town's long-term obligations compliance can be found in Notes 7 and 8.

### **Requests for Information**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Treasurer, Town of Smithfield, 310 Institute Street, Smithfield

## **Basic Financial Statements**

## **Government-wide Financial Statements**

## Statement of Net Position

As of June 30, 2025

	Primary Government		
	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 20,455,848	\$ 4,851,398	\$ 25,307,246
Receivables (net of allowance for uncollectibles):			
Taxes receivable	347,982	-	347,982
Accounts receivable	666,672	707,909	1,374,581
Leases receivable	452,272	-	452,272
Internal balances	91,924	(91,924)	-
Due from other governmental units	448,091	-	448,091
Inventories	56,680	361,762	418,442
Restricted assets:			
Cash and cash equivalents	121,895	2,424,455	2,546,350
Net pension asset	1,523,500	323,641	1,847,141
Capital assets (net of accumulated depreciation):			
Land	11,116,015	214,481	11,330,496
Buildings and systems	7,773,857	6,228,000	14,001,857
Improvements other than buildings	2,740,150	43,702	2,783,852
Machinery and equipment	641,121	2,240,994	2,882,115
Vehicles	353,459	320,825	674,284
Lease vehicles	395,040	-	395,040
Infrastructure	7,611,149	7,496,070	15,107,219
Art collections	8,431	-	8,431
Construction in progress	365,606	183,064	548,670
Total assets	\$ 55,169,692	\$ 25,304,377	\$ 80,474,069
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related items	\$ 410,112	\$ 87,120	\$ 497,232
OPEB related items	\$ 188,351	\$ 8,389	\$ 196,740
Total deferred outflows of resources	\$ 598,463	\$ 95,509	\$ 693,972
<b>LIABILITIES</b>			
Accounts payable & other accrued expenses	\$ 994,415	\$ 148,480	\$ 1,142,895
Accrued wages & payroll liabilities	313,400	41,943	355,343
Accrued interest payable	10,121	3,161	13,282
Due to other governmental units	539,425	-	539,425
Unearned revenue	84,949	-	84,949
Refunds to taxpayers	98,030	-	98,030
Long-term liabilities:			
Due within one year	535,844	553,441	1,089,285
Due in more than one year	3,334,597	797,852	4,132,449
Total liabilities	\$ 5,910,781	\$ 1,544,877	\$ 7,455,658
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred revenue-property taxes	\$ 146,688	\$ -	\$ 146,688
Pension related items	412,530	87,636	500,166
OPEB related items	249,532	6,309	255,841
Leases receivable	435,827	-	435,827
Total deferred inflows of resources	\$ 1,244,577	\$ 93,945	\$ 1,338,522
<b>NET POSITION</b>			
Net investment in capital assets	\$ 28,162,942	\$ 15,510,453	\$ 43,673,395
Restricted:			
Net pension asset	1,523,500	323,641	1,847,141
Highway maintenance	640,328	-	640,328
Water deposits	-	28,751	28,751
Water debt service	-	261,250	261,250
Sewer compliance	-	2,134,454	2,134,454
Unrestricted	18,286,027	5,502,515	23,788,542
Total net position	\$ 48,612,797	\$ 23,761,064	\$ 72,373,861

The notes to financial statements are an integral part of this statement.

## Statement of Activities

For the Year Ended June 30, 2025

Functions/Programs	Expenses	Program Revenues			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>PRIMARY GOVERNMENT:</b>					
Governmental activities:					
General government administration	\$ 1,813,668	\$ -	\$ 511,330	\$ -	
Public safety	3,940,053	108,935	1,401,555	-	
Public works	2,967,420	326,054	1,945,899	6,415	
Parks, recreation, and cultural	2,153,154	326,670	1,517,302	-	
Community development	910,795	108,458	121,615	-	
Interest on long-term debt	54,827	-	-	-	
Total governmental activities	\$ 11,839,917	\$ 870,117	\$ 5,497,701	\$ 6,415	
Business-type activities:					
Utility	\$ 4,140,120	\$ 3,471,947	\$ 9,846	\$ 328,440	
Total business-type activities	\$ 4,140,120	\$ 3,471,947	\$ 9,846	\$ 328,440	
Total primary government	<u>\$ 15,980,037</u>	<u>\$ 4,342,064</u>	<u>\$ 5,507,547</u>	<u>\$ 334,855</u>	

The notes to financial statements are an integral part of this statement.

## Statement of Activities

For the Year Ended June 30, 2025

Functions/Programs	Net (Expense) Revenue and Changes in Net Position		
	Primary Government		
	Governmental Activities	Business-type Activities	Total
<b>PRIMARY GOVERNMENT:</b>			
Governmental activities:			
General government administration	\$ (1,302,338)	\$ -	\$ (1,302,338)
Public safety	(2,429,563)	-	(2,429,563)
Public works	(689,052)	-	(689,052)
Parks, recreation, and cultural	(309,182)	-	(309,182)
Community development	(680,722)	-	(680,722)
Interest on long-term debt	(54,827)	-	(54,827)
Total governmental activities	\$ (5,465,684)	\$ -	\$ (5,465,684)
Business-type activities:			
Utility	\$ -	\$ (329,887)	\$ (329,887)
Total business-type activities	\$ -	\$ (329,887)	\$ (329,887)
Total primary government	\$ (5,465,684)	\$ (329,887)	\$ (5,795,571)
General revenues:			
General property taxes	\$ 3,922,333	\$ -	\$ 3,922,333
Other local taxes:			
Local sales and use tax	732,787	-	732,787
Business licenses	575,460	-	575,460
Utility license taxes	211,284	-	211,284
Restaurant food taxes	2,568,295	-	2,568,295
Transient taxes	293,451	-	293,451
Motor vehicle taxes	266,268	-	266,268
Other local taxes	345,433	-	345,433
Unrestricted revenues from use of money	776,321	266,347	1,042,668
Miscellaneous	255,359	65,223	320,582
Grants and contributions not restricted to specific programs	404,549	-	404,549
Total general revenues	\$ 10,351,540	\$ 331,570	\$ 10,683,110
Change in net position	\$ 4,885,856	\$ 1,683	\$ 4,887,539
Net position - beginning of year, as previously reported	\$ 43,980,720	\$ 23,802,733	\$ 67,783,453
Adjustment for change in accounting principle	\$ (253,779)	\$ (43,352)	\$ (297,131)
Net position - beginning of year, as restated	\$ 43,726,941	\$ 23,759,381	\$ 67,486,322
Net position - ending	\$ 48,612,797	\$ 23,761,064	\$ 72,373,861

## **Fund Financial Statements**

Balance Sheet  
 Governmental Funds  
 As of June 30, 2025

	General	Highway Maintenance	Capital Projects	Total
<b>ASSETS</b>				
Cash and cash equivalents	\$ 20,455,848	\$ -	\$ -	\$ 20,455,848
Receivables (net of allowance for uncollectibles):				
Taxes receivable	347,982	-	-	347,982
Accounts receivable	666,672	-	-	666,672
Leases receivable	452,272	-	-	452,272
Due from other funds	148,545	968,795	-	1,117,340
Due from other governmental units	448,091	-	-	448,091
Inventories	56,680	-	-	56,680
Restricted assets:				
Cash and cash equivalents	-	121,895	-	121,895
Total assets	\$ 22,576,090	\$ 1,090,690	\$ -	\$ 23,666,780
<b>LIABILITIES</b>				
Accounts payable & other accrued expenditures	\$ 556,615	\$ 437,800	\$ -	\$ 994,415
Accrued wages & payroll liabilities	300,838	12,562	-	313,400
Due to other funds	1,025,416	-	-	1,025,416
Unearned revenue	84,949	-	-	84,949
Due to other governmental units	539,425	-	-	539,425
Refunds to taxpayers	98,030	-	-	98,030
Total liabilities	\$ 2,605,273	\$ 450,362	\$ -	\$ 3,055,635
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue-property taxes	\$ 325,921	\$ -	\$ -	\$ 325,921
Leases receivable	435,827	-	-	435,827
Total deferred inflows of resources	\$ 761,748	\$ -	\$ -	\$ 761,748
<b>FUND BALANCE</b>				
Nonspendable:				
Inventory	\$ 56,680	\$ -	\$ -	\$ 56,680
Net lease receivable	16,445	-	-	16,445
Total nonspendable fund balance	\$ 73,125	\$ -	\$ -	\$ 73,125
Restricted:				
Highway maintenance	\$ -	\$ 640,328	\$ -	\$ 640,328
Total restricted fund balance	\$ -	\$ 640,328	\$ -	\$ 640,328
Unassigned	\$ 19,135,944	\$ -	\$ -	\$ 19,135,944
Total fund balances	\$ 19,209,069	\$ 640,328	\$ -	\$ 19,849,397
Total liabilities, deferred inflows of resources and fund balances	\$ 22,576,090	\$ 1,090,690	\$ -	\$ 23,666,780

The notes to financial statements are an integral part of this statement.

Reconciliation of the Balance Sheet of Governmental Funds  
 to the Statement of Net Position  
 As of June 30, 2025

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Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds \$ 19,849,397

When capital assets (land, buildings, equipment) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the statement of net position includes those capital assets among the assets of the Town as a whole. 31,004,828

Items related to measurement of the net pension asset and net OPEB liabilities are considered deferred outflows or deferred inflows of resources and will be recognized in pension and OPEB expense over future years. Certain deferred outflows represent a reduction in current expense for contributions to be recognized in a future period.

Deferred outflows - pension related	\$ 410,112
Deferred outflows - OPEB related	188,351
Deferred inflows - pension related	(412,530)
Deferred inflows - OPEB related	<u>(249,532)</u> (63,599)

Pension assets are long-term assets and not available to pay for current-period expenditures and, therefore, are reported in the Statement of Net Position.

Net pension asset	1,523,500
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Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable revenue.

Unavailable revenue related to property taxes	179,233
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Interest paid on long-term debt is not accrued in governmental funds, but rather is recognized when paid. (10,121)

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds. All liabilities - both current and long-term - are reported in the Statement of Net Position.

Bonds	\$ (2,428,740)
Lease liabilities	(413,146)
Compensated absences	(504,033)
Net OPEB liabilities	<u>(524,522)</u> <u>(3,870,441)</u>

Net position of governmental activities \$ 48,612,797

The notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances  
 Governmental Funds  
 For the Year Ended June 30, 2025

	General	Highway Maintenance	Capital Projects	Total
<b>REVENUES</b>				
General property taxes	\$ 3,934,117	\$ -	\$ -	\$ 3,934,117
Other local taxes	4,992,978	-	-	4,992,978
Permits, privilege fees, and regulatory licenses	430,988	-	-	430,988
Fines and forfeitures	62,967	-	-	62,967
Revenue from the use of money and property	1,152,426	57	-	1,152,483
Miscellaneous	255,359	-	-	255,359
Intergovernmental:				
Commonwealth	695,970	1,711,135	-	2,407,105
Federal	3,385,110	116,450	-	3,501,560
Total revenues	\$ 14,909,915	\$ 1,827,642	\$ -	\$ 16,737,557
<b>EXPENDITURES</b>				
Current:				
General government administration	\$ 1,858,327	\$ -	\$ -	\$ 1,858,327
Public safety	3,857,394	-	-	3,857,394
Public works	936,404	1,577,414	-	2,513,818
Parks, recreation, and cultural	1,635,484	-	-	1,635,484
Community development	931,348	-	-	931,348
Capital projects	1,784,380	-	-	1,784,380
Debt service:				
Principal retirement	454,482	-	-	454,482
Interest and other fiscal charges	56,113	-	-	56,113
Total expenditures	\$ 11,513,932	\$ 1,577,414	\$ -	\$ 13,091,346
Excess (deficiency) of revenues over (under) expenditures	\$ 3,395,983	\$ 250,228	\$ -	\$ 3,646,211
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ 8,108	\$ -	\$ -	\$ 8,108
Transfers out	-	-	(8,108)	(8,108)
Issuance of leases	176,437	-	-	176,437
Total other financing sources (uses)	\$ 184,545	\$ -	\$ (8,108)	\$ 176,437
Net change in fund balances	\$ 3,580,528	\$ 250,228	\$ (8,108)	\$ 3,822,648
Fund balances - beginning	15,628,541	390,100	8,108	16,026,749
Fund balances - ending	\$ 19,209,069	\$ 640,328	\$ -	\$ 19,849,397

The notes to financial statements are an integral part of this statement.

Reconciliation of Statement of Revenues,  
 Expenditures, and Changes in Fund Balances of Governmental Funds  
 to the Statement of Activities  
 For the Year Ended June 30, 2025

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 3,822,648
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Details supporting this adjustment are as follows:

Capital outlay	\$ 1,782,994
Depreciation expense	<u>(1,340,391)</u>
	442,603

The net effect of various miscellaneous transactions involving capital assets (i.e, sales and donations) is to increase or decrease net position.

Disposal of capital assets	\$ <u>40,852</u>	40,852
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property tax revenue		(11,783)
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The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. Details supporting this adjustment are as follows:

Issuance of leases	\$ (176,437)
Principal retired on general obligation bonds, leases and notes	<u>454,482</u>
	278,045

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (60,652)
Change in net pension asset	206,520
Change in net OPEB liabilities	15,312
Change in deferred inflows related to the net OPEB liabilities	(10,811)
Change in deferred inflows related to the net pension asset	74,159
Change in deferred outflows related to net pension asset	99,593
Change in deferred outflows related to net OPEB liabilities	(11,916)
Change in accrued interest payable	<u>1,286</u>
	313,491

Change in net position of governmental activities	\$ <u>4,885,856</u>
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The notes to financial statements are an integral part of this statement.

Statement of Net Position  
 Proprietary Funds  
 As of June 30, 2025

	Enterprise Funds			
	Water Fund	Sewer Fund	Utility Fund	Total
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ -	\$ -	\$ 4,851,398	\$ 4,851,398
Receivables, net of allowances for uncollectibles accounts	\$ -	\$ -	\$ 707,909	\$ 707,909
Inventory	\$ -	\$ -	\$ 361,762	\$ 361,762
Total current assets	\$ -	\$ -	\$ 5,921,069	\$ 5,921,069
Noncurrent assets:				
Restricted assets:				
Cash and cash equivalents	\$ -	\$ -	\$ 2,424,455	\$ 2,424,455
Net pension asset	\$ -	\$ -	\$ 323,641	\$ 323,641
Capital assets:				
Land	\$ -	\$ -	\$ 214,481	\$ 214,481
Improvements other than buildings	\$ -	\$ -	\$ 135,227	\$ 135,227
Vehicles	\$ -	\$ -	\$ 903,177	\$ 903,177
Buildings and systems	\$ -	\$ -	\$ 12,116,355	\$ 12,116,355
Machinery and equipment	\$ -	\$ -	\$ 7,074,329	\$ 7,074,329
Infrastructure	\$ -	\$ -	\$ 16,263,623	\$ 16,263,623
Construction in progress	\$ -	\$ -	\$ 183,064	\$ 183,064
Accumulated depreciation	\$ -	\$ -	\$ (20,163,120)	\$ (20,163,120)
Total capital assets	\$ -	\$ -	\$ 16,727,136	\$ 16,727,136
Total noncurrent assets	\$ -	\$ -	\$ 19,475,232	\$ 19,475,232
Total assets	\$ -	\$ -	\$ 25,396,301	\$ 25,396,301
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	\$ -	\$ -	\$ 87,120	\$ 87,120
OPEB related items	\$ -	\$ -	\$ 8,389	\$ 8,389
Total deferred outflows of resources	\$ -	\$ -	\$ 95,509	\$ 95,509
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable & other accrued expenses	\$ -	\$ -	\$ 148,480	\$ 148,480
Accrued wages & payroll liabilities	\$ -	\$ -	\$ 41,943	\$ 41,943
Accrued interest payable	\$ -	\$ -	\$ 3,161	\$ 3,161
Due to other funds	\$ -	\$ -	\$ 91,924	\$ 91,924
Compensated absences - current portion	\$ -	\$ -	\$ 12,316	\$ 12,316
Notes payable - current portion	\$ -	\$ -	\$ 284,378	\$ 284,378
Bonds payable - current portion	\$ -	\$ -	\$ 256,747	\$ 256,747
Total current liabilities	\$ -	\$ -	\$ 838,949	\$ 838,949
Noncurrent liabilities:				
Bonds payable - net of current portion	\$ -	\$ -	\$ 166,513	\$ 166,513
Notes payable - net of current portion	\$ -	\$ -	\$ 509,045	\$ 509,045
Net OPEB liabilities	\$ -	\$ -	\$ 28,566	\$ 28,566
Compensated absences - net of current portion	\$ -	\$ -	\$ 93,728	\$ 93,728
Total noncurrent liabilities	\$ -	\$ -	\$ 797,852	\$ 797,852
Total liabilities	\$ -	\$ -	\$ 1,636,801	\$ 1,636,801
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related items	\$ -	\$ -	\$ 87,636	\$ 87,636
OPEB related items	\$ -	\$ -	\$ 6,309	\$ 6,309
Total deferred inflows of resources	\$ -	\$ -	\$ 93,945	\$ 93,945
<b>NET POSITION</b>				
Net investment in capital assets	\$ -	\$ -	\$ 15,510,453	\$ 15,510,453
Restricted:				
Net pension asset	\$ -	\$ -	\$ 323,641	\$ 323,641
Water deposits	\$ -	\$ -	\$ 28,751	\$ 28,751
Water debt service	\$ -	\$ -	\$ 261,250	\$ 261,250
Sewer compliance	\$ -	\$ -	\$ 2,134,454	\$ 2,134,454
Unrestricted	\$ -	\$ -	\$ 5,502,515	\$ 5,502,515
Total net position	\$ -	\$ -	\$ 23,761,064	\$ 23,761,064

The notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenses and Changes in Net Position  
 Proprietary Funds  
 For the Year Ended June 30, 2025

	Enterprise Funds			
	Water Fund	Sewer Fund	Utility Fund	Total
<b>OPERATING REVENUES</b>				
Charges for services:				
Charges for services and connection fees	\$ -	\$ -	\$ 3,194,874	\$ 3,194,874
Charges for services-debt service	-	-	277,073	277,073
Miscellaneous	-	-	65,223	65,223
Total operating revenues	\$ -	\$ -	\$ 3,537,170	\$ 3,537,170
<b>OPERATING EXPENSES</b>				
Personnel services	\$ -	\$ -	\$ 955,580	\$ 955,580
Employee benefits	-	-	95,314	95,314
Contractual	-	-	133,560	133,560
Maintenance, repairs, and truck operations	-	-	450,813	450,813
HRSD	-	-	463,175	463,175
Utilities	-	-	235,627	235,627
Supplies	-	-	304,751	304,751
Other charges	-	-	578,010	578,010
Depreciation	-	-	858,036	858,036
Total operating expenses	\$ -	\$ -	\$ 4,074,866	\$ 4,074,866
Operating income (loss)	\$ -	\$ -	\$ (537,696)	\$ (537,696)
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Intergovernmental revenue				
Federal	\$ -	\$ -	\$ 9,846	\$ 9,846
Investment income	-	-	266,347	266,347
Interest expense and other fiscal charges	-	-	(65,254)	(65,254)
Total nonoperating revenues (expenses)	\$ -	\$ -	\$ 210,939	\$ 210,939
Income (loss) before contributions	\$ -	\$ -	\$ (326,757)	\$ (326,757)
Contributed capital - availability fees	\$ -	\$ -	\$ 258,840	\$ 258,840
Contributed capital - development impact fees	-	-	69,600	69,600
Transfers	(11,352,736)	(12,406,645)	23,759,381	-
Total contributed capital	\$ (11,352,736)	\$ (12,406,645)	\$ 24,087,821	\$ 328,440
Change in net position	\$ (11,352,736)	\$ (12,406,645)	\$ 23,761,064	\$ 1,683
Total net position - beginning of year, as previously presented	11,377,220	\$ 12,425,513	-	\$ 23,802,733
Adjustment for change in accounting principle	\$ (24,484)	\$ (18,868)	\$ -	\$ (43,352)
Net position, beginning of year, as restated	\$ 11,352,736	\$ 12,406,645	\$ -	\$ 23,759,381
Total net position - ending	\$ -	\$ -	\$ 23,761,064	\$ 23,761,064

The notes to financial statements are an integral part of this statement.

Statement of Cash Flows  
 Proprietary Funds  
 For the Year Ended June 30, 2025

	Enterprise Funds			
	Water Fund	Sewer Fund	Utility Fund	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ -	\$ -	\$ 3,512,505	\$ 3,512,505
Payments to suppliers	- -	- -	(4,215,971)	(4,215,971)
Payments to and on behalf of employees	- -	- -	(1,096,526)	(1,096,526)
Net cash provided by (used for) operating activities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (1,799,992)</u>	<u>\$ (1,799,992)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Intergovernmental revenue	\$ -	\$ -	\$ 9,846	\$ 9,846
Transfers to other funds	(2,505,576)	(7,122,162)	9,627,738	-
Net cash provided by (used for) noncapital financing activities	<u>\$ (2,505,576)</u>	<u>\$ (7,122,162)</u>	<u>\$ 9,637,584</u>	<u>\$ 9,846</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Purchase of property, plant and equipment	\$ -	\$ -	\$ (567,204)	\$ (567,204)
Capital contributions	- -	- -	328,440	328,440
Retirement of long-term indebtedness	- -	- -	(521,030)	(521,030)
Interest expense	- -	- -	(68,292)	(68,292)
Net cash provided by (used for) capital and related financing activities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (828,086)</u>	<u>\$ (828,086)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest income	\$ -	\$ -	\$ 266,347	\$ 266,347
Net cash provided by (used for) investing activities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 266,347</u>	<u>\$ 266,347</u>
Net increase (decrease) in cash and cash equivalents	\$ (2,505,576)	\$ (7,122,162)	\$ 7,275,853	\$ (2,351,885)
Cash and cash equivalents - beginning, including restricted cash and cash equivalents of \$1,019,521 and \$738,434	2,505,576	7,122,162	-	9,627,738
Cash and cash equivalents - ending, including restricted cash and cash equivalents of \$2,424,455	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,275,853</u>	<u>\$ 7,275,853</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>				
Operating income (loss)	\$ -	\$ -	\$ (537,696)	\$ (537,696)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Depreciation	- -	- -	858,036	858,036
(Increase) decrease in accounts receivable	- -	- -	2,538	2,538
(Increase) decrease in due from other funds	- -	- -	1,085,984	1,085,984
(Increase) decrease in inventory	- -	- -	(80,138)	(80,138)
(Increase) decrease in prepaid expenses	- -	- -	15,479	15,479
(Increase) decrease in net pension asset	- -	- -	(43,874)	(43,874)
(Increase) decrease in deferred outflows of resources - OPEB related	- -	- -	(502)	(502)
(Increase) decrease in deferred outflows of resources - pension related	- -	- -	(21,156)	(21,156)
Increase (decrease) in compensated absences	- -	- -	30,295	30,295
Increase (decrease) in accrued payroll	- -	- -	7,945	7,945
Increase (decrease) in due to other funds	- -	- -	(3,137,036)	(3,137,036)
Increase (decrease) in accounts payable	- -	- -	65,676	65,676
Increase (decrease) in net OPEB liabilities	- -	- -	(2,973)	(2,973)
Increase (decrease) in customer deposits	- -	- -	(27,203)	(27,203)
Increase (decrease) in deferred inflows of resources - OPEB related	- -	- -	386	386
Increase (decrease) in deferred inflows of resources - pension related	- -	- -	(15,753)	(15,753)
Total adjustments	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (1,262,296)</u>	<u>\$ (1,262,296)</u>
Net cash provided by (used for) operating activities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (1,799,992)</u>	<u>\$ (1,799,992)</u>
Noncash investing, capital, and financing activities:				
Capital asset transactions	\$ -	\$ -	\$ (51,296)	\$ -

The notes to financial statements are an integral part of this statement.

## TOWN OF SMITHFIELD, VIRGINIA

### Notes to Financial Statements As of June 30, 2025

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#### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

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##### **Narrative Profile**

Town of Smithfield, Virginia (Town) is a political subdivision of the Commonwealth of Virginia governed by an elected seven member Town Council. The Town provides a full range of services for its citizens. These services include water and sewer services, public safety, recreational activities, community development and cultural events.

The financial statements of Town of Smithfield, Virginia have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the Town's accounting policies are described below.

##### **A. Financial Reporting Entity**

Accounting principles generally accepted in the United States require financial statements to present the primary government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. The Town has no component units that meet the requirements for blending. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide statements to emphasize they are legally separate from the primary government. The Town does not have any discretely presented component units.

##### **B. Government-wide and Fund Financial Statements**

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board (GASB). The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

**Statement of Net Position** - The Statement of Net Position is designed to display the financial position of the primary government (government and business-type activities). Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense, the cost of "using up" capital assets, in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

**Statement of Activities** - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **B. Government-wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Budgetary Comparison Schedules - Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments, and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. The budgetary comparison schedules present the original budget, the final budget and the actual activity of the major governmental funds.

#### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.) The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt,

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

including lease liabilities, as well as expenditures related to compensated absences, claims and judgments, postemployment benefits, and environmental obligations are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, meals tax, transient occupancy tax and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustment necessary to reconcile the fund financial statements to the governmental column of the government-wide financial statements.

The following is a brief description of the specific funds used by the Town.

#### ***1. Governmental Funds:***

Governmental Funds are those through which most governmental functions typically are financed.

- a. *General Fund* - The General Fund is the primary operating fund of the Town. This fund is used to account for and report all financial resources except those required to be accounted for and reported in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for services, and interest income. The General Fund is considered a major fund for reporting purposes.
- b. *Special Revenue Fund* - Special revenue funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The only special revenue fund is the Highway Maintenance Fund, which is considered a major fund.
- c. *Capital Projects Fund* - The Capital Projects Fund accounts for and reports financial resources that are restricted, committed or assigned to expenditure for capital outlays, except for those financed by proprietary funds or for assets held in trust for individuals, private organizations, or other governments. The Town Capital Projects Fund is considered a major fund.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

##### **2. *Proprietary Funds:***

Proprietary Funds account for operations that are financed in a manner similar to private business enterprises. The measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of enterprise funds.

Enterprise Funds account for the financing of services to the general public where all or most of the operating expenses involved are recorded in the form of charges to users of such services. The enterprise funds consist of the Utility Fund. In fiscal year 2025, the existing water and sewer funds merged to create this fund for the purpose of streamlining and simplifying recordkeeping.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues consist of charges to customers for sales and services. The Town also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses include the costs of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **D. Budgets and Budgetary Accounting**

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

1. On or before May 1 of each year, the Town Manager submits to Town Council a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
2. Public notice regarding the proposed budget is circulated in accordance with Virginia statute, and at least one public hearing is conducted at the Smithfield Center to obtain taxpayer comments.
3. Prior to June 30, the budget is legally enacted through passage of an appropriation resolution. Town Council may approve supplemental appropriations.
4. The legal level of control is at the function level within an individual fund. The Town Manager is authorized to transfer budgeted amounts within departments within any fund; however, any revisions between departments, from the contingency line item, or that alter the total expenditures of any fund must be approved by Town Council.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **D. Budgets and Budgetary Accounting: (Continued)**

5. Formal budgetary integration is employed as a management control device during the year for the General Fund, Highway Maintenance Fund, and Utility Fund.
6. The budgets for the General Fund, Highway Maintenance Fund, and Utility Fund are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. A review of the presented budget comparisons herein will disclose how accurately Town Council was actually able to forecast the revenues and expenditures of the Town.
8. Appropriations lapse on June 30, unless carried forward by a resolution of Town Council.
9. Budgetary amounts as presented in the financial statements reflect budget revisions through June 30, 2025.
10. Expenditures exceed appropriations in the Highway Maintenance Fund and the General Fund for the year ended June 30, 2025. In the General Fund, expenditures for capital projects exceeded appropriations.

#### **E. Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, amounts in demand deposits, and short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

#### **F. Investments**

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

#### **G. Inventory and Prepaid Items**

All inventories, which consist of materials and supplies, are valued at cost using the weighted average method. Reported inventories are accounted for under the consumption method (i.e., recorded as expenditures when used) in the proprietary funds. The cost is recorded as an expenditure at the time individual inventory items are consumed. Quantities on hand at year end are recorded at cost on the balance sheet.

#### **H. Allowance for Uncollectible Accounts**

The Town calculates its allowances for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance for uncollectible taxes was \$75,855 at June 30, 2025. The allowance for uncollectible billings in the utility fund was \$171,133.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

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#### **I. Capital Assets**

Capital outlays are recorded as expenditures of the governmental funds of the Town, and as assets in the government-wide financial statements to the extent that the Town's capitalization threshold of \$25,000 and estimated useful life of greater than one year is met. Contributed assets are reported at acquisition value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation is recorded on capital assets on a government-wide basis using the straight-line method and the following estimated useful lives (or life of the associated contract for lease assets):

Art Collections	15 Years
Buildings and Systems	10-50 Years
Vehicles	5-7 Years
Machinery and Equipment	3-30 Years
Infrastructure	30-65 Years
Improvements Other than Buildings	10-50 Years
Lease assets - vehicles	5 Years

Major outlays for capital assets and improvements are capitalized as projects are constructed.

#### **J. Compensated Absences**

The Town recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences – vacation and sick leave. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

#### **K. Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activities. Bonds payable are reported net of the applicable bond premium or discount.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **K. Long-term Obligations: (Continued)**

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued and premiums on issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **L. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **M. Intergovernmental Agreements**

##### *Water Services Agreement:*

Effective June 5, 2018 the Town amended and extended an existing agreement with the County of Isle of Wight (“County”) to provide water to certain areas of the County. Pursuant to the agreement, the County will pay the Town the prevailing rate per 1,000 gallons, as set by Isle of Wight County through its membership with the Western Tidewater Water Authority. Billing will be provided on a bi-monthly basis. After the close of the fiscal year, the Town and County will complete a true-up of usage, rates and annual billings. The agreement shall remain in place for a 10-year period commencing July 1, 2018. The agreement was further amended November 2023 to include additional districts. It also relieved the Town of the obligation to purchase bulk water for the sum of \$1,000,000 payable to the County. Billing shall be provided by the Town to the County on a bi-monthly basis.

##### *Tourism Agreement:*

The Town has a memorandum of understanding with Isle of Wight County to share the operating costs of the tourism center located in Smithfield. The tourism center is for the benefit of both Smithfield and Isle of Wight County. The total amount the Town expended related to this memorandum of understanding in fiscal year 2025 was \$304,505.

##### *Erosion and Sediment Control Plan:*

The Town has a memorandum of understanding with Isle of Wight County to develop an erosion and sediment control plan for each zoning permit that it issues. There were no expenditures related to this agreement in fiscal year 2025.

##### *Fats, Oils, and Grease Control:*

The Town, along with several other localities, has entered into a memorandum of understanding agreement with Hampton Roads Sanitation District related to control of the amounts of fats, oils, and grease draining into sanitary sewers from food service establishments. The total amount the Town expended during fiscal year 2025 was nominal and is not currently tracked or reported separately by the Town.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **M. Intergovernmental Agreements: (Continued)**

*Law Enforcement Mutual Aid Agreement:*

The Town has entered into a mutual aid agreement with several other localities to provide police and sheriff support across jurisdictional lines. There were no expenditures related to this agreement in fiscal year 2025.

*Emergency Communications Center:*

The Town has entered into a memorandum of understanding with other nearby localities to establish an emergency communications center to serve as a central dispatch facility for police, fire and EMS. The total amount the Town expended related to this memorandum of understanding in 2025 was \$493,950.

#### **N. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has one item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has multiple items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup>, and amounts prepaid on the 2<sup>nd</sup> half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup> and amounts prepaid on the 2<sup>nd</sup> half installments are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB and leases are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

#### **O. Pensions**

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town's Retirement Plan and the additions to/deductions from the Town's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **P. Other Postemployment Benefits (OPEB)**

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI and LODA OPEB Plans and the additions to/deductions from the VRS OPEB Plans' fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

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#### **Q. Net Position**

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted. The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### **R. Fund Balance**

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called "fund balance." The Town's governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes:

- Nonspendable fund balance – amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance – amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers;
- Committed fund balance – amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the Town Council prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Council adopts another ordinance to remove or revise the limitation;

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **R. Fund Balance: (Continued)**

- Assigned fund balance – amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;
- Unassigned fund balance – amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

When fund balance resources are available for a specific purpose in more than one classification, it is the Town's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

Town Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance/resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year-end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by Town Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

#### **S. Leases**

The Town leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

##### *Lessor*

The Town recognizes leases receivable and deferred inflows of resources in the government-wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives). Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

##### *Lessee*

The Town recognizes significant lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$25,000, in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Subsequently, the lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

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#### **S. Leases (Continued)**

##### *Key Estimates and Judgments*

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Town uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the Town uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

The Town monitors changes in circumstances that would require a remeasurement or modification of its leases. The Town will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

### **NOTE 2—DEPOSITS AND INVESTMENTS:**

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#### Deposits

All deposits of the Town are held in banks covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (Act) Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### Investments

As of June 30, 2025, the Town had the following investments:

<b>Town's Rated Debt Investments</b>		<b>Standard &amp; Poor's Rating</b>
<b>Rated Debt Investments</b>	<b>Value</b>	
VACo/VML Virginia Investment Pool	\$ 20,095,658	<u>AAAm</u>
Total	\$ 20,095,658	

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 2—DEPOSITS AND INVESTMENTS: (CONTINUED)**

#### Fair Value Measurements

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The Town has measured fair value of the above investments at the net asset value (NAV).

#### Redemption Restrictions

The Town is limited to two VACO/VML Virginia Investment Pool withdrawals per month which require a five day notice.

#### Investment Credit Policy

The Town's investment policy permits the Town to invest any and all funds belonging to the Town or in the Town's control in the following:

1. U.S. Government Obligations – Stocks, bonds, notes and other evidences of indebtedness of the United States, its agencies or government sponsored corporations. These securities can be held directly or in the form of a registered money market or mutual funds provided that the portfolio of the fund is limited to such evidences of indebtedness.
2. Municipal Obligations – Stocks, bonds, notes and other evidences of indebtedness of the Commonwealth of Virginia, or of any county, city, town, district, authority or public body of the Commonwealth of Virginia with an investment grade from two of the rating agencies of at least A by Moody's, A by S&P, or A by Fitch.
3. Overnight, term or open Repurchase agreements collateralized by U.S. Treasury/Agency Securities. The repurchase agreement should have a term to maturity of not greater than (90) days. The collateral for overnight or one day repurchase agreements is required to be at least 100% of the value of the repurchase agreement.
4. Corporate Notes – Issued by corporations organized and operating within the United States or by depository institutions licensed by the United States or any state and operating within the United States that has a minimum "Aa" long-term debt rating by Moody's Investor's Service and a minimum "AA" long-term debt rating by Standard & Poor's. The amount invested in any single issuing corporation will not exceed five percent (5%) of the total funds available for investment (based on book value at the date of acquisition).
5. Negotiable Certificates of Deposit and Bank Deposit Notes of domestic banks and domestic offices of foreign banks. Must have a rating of at least A-1 by Standard & Poor's and P-1 by Moody's Investor Service, Inc., for maturities of one year or less and a rating of at least "AA" by Standard & Poor's and "Aa" by Moody's Investor Service for maturities over one year and not exceed five years.

**TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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**NOTE 2—DEPOSITS AND INVESTMENTS: (CONTINUED)**

Investment Credit Policy: (Continued)

6. Commercial paper – Unsecured short-term debt of U.S. corporations may be purchased if the following conditions are met:
  - a) The maturity is no greater than two hundred-seventy (270) days;
  - b) No more than five percent (5%) of the total funds available for investment (based on book value on the date of acquisition) may be invested in commercial paper;
  - c) The amount invested in any single issuing corporation will not exceed five percent (5%) of the total funds available for investment (based on book value on the date of acquisition);
  - d) The issuing corporation, or its guarantor, has a net worth of at least \$50 million;
  - e) The net income of the issuing corporation, or its guarantor, has averaged \$3 million per year for the previous five years; and
  - f) The issuing corporation, or its guarantor, has a short-term debt rating of no less than “A-1” (or its equivalent) by at least two of following; Moody’s Investors Service, Standard & Poor’s, Fitch Investor’s Service and Duff and Phelps.
7. Registered Investment Companies (Mutual Funds) – Shares in open-end investment funds provided such funds are registered under the Federal Investment Company Act of 1940, invest exclusively in the securities permitted under this investment policy, provided that the fund is rated “AAm” or “AAm-G” or better by Standard & Poor’s Corporation, or equivalent by other rating agencies. The fund must also be properly registered for sale under the Securities Act (Section 13.1-501 et. seq.) of the Code of Virginia.
8. State Pool – The pooled investment fund (known as the Virginia Local Government Investment Pool or “LGIP”) as provided for in Section 2.2-4600 et seq. of the Code of Virginia.
9. VACo/VML Virginia Investment Pool – This pooled investment fund as provided for in Sections 2.2-4501, 15.2-1500, and 15.2-1300 of the Code of Virginia.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 2—DEPOSITS AND INVESTMENTS: (CONTINUED)**

#### Interest Rate Risk

This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The Town's investment policy requires that no investment maturity or duration exceed five years.

<b>Investment Type</b>	<b>Investment Maturity*</b>	
	<b>Fair Value</b>	<b>1-5 Years</b>
VACo/VML Virginia Investment Pool	\$ <u>20,095,658</u>	\$ <u>20,095,658</u>
Total investments	\$ <u>20,095,658</u>	\$ <u>20,095,658</u>

\* Weighted average maturity in years.

#### Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The Town's investment policy states that all securities and investments shall be in the name of the Town.

#### Concentration of Investment Credit Risk

The Town's investment policy requires the following diversification to mitigate concentration of investment credit risk:

1. The portfolio will be diversified with no more than five percent of its value invested in the securities of any single issuer. This limitation shall not apply to securities of the Commonwealth of Virginia, the U.S. Government, insured certificates of deposit, the Commonwealth of Virginia Local Government Investment Pool, and the VACo/VML Virginia Investment Pool.
2. The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each eligible security is as follows:

U.S. Government Obligations	100% maximum
Registered Money Market Mutual Funds	100% maximum
State of Virginia LGIP	100% maximum
Repurchase Agreements	50% maximum
Commercial Paper	5% maximum
Negotiable Certificates of Deposit/Bank Notes	75% maximum
Municipal Obligations	20% maximum
Corporate Notes	15% maximum
Bank Deposits	100% maximum

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 2—DEPOSITS AND INVESTMENTS: (CONTINUED)**

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#### Restricted and Designated Cash

Restricted cash and cash equivalents of the Town's governmental funds and business-type activities at June 30, 2025, are detailed as follows:

	<b>Highway Maintenance</b>	<b>Business-type Activities</b>
		<b>Utilities</b>
Highway maintenance	\$ 121,895	\$ -
Debt service	-	261,250
Compliance escrow	-	2,134,454
Customer deposits	-	28,751
<b>Total</b>	<b>\$ 121,895</b>	<b>\$ 2,424,455</b>

The Town designates cash and cash equivalents for the following purposes. The cash and cash equivalents are designated by actions of the Town Council and therefore do not meet the criteria for restricted.

	<b>Business-type Activities</b>	<b>Total Primary Government</b>
	<b>Utility</b>	
Escrow	\$ 531,370	\$ 531,370
<b>Total</b>	<b>\$ 531,370</b>	<b>\$ 531,370</b>

### **NOTE 3—RECEIVABLES:**

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Accounts receivable are detailed as follows:

	<b>Governmental Activities</b>	<b>Business-type Activities</b>
Property taxes	\$ 423,838	\$ -
Consumer utility taxes	16,652	-
Consumption taxes	3,296	-
Transient occupancy tax	73,064	-
Meals tax	360,327	-
Refuse collection fee	211,482	
Other	1,850	-
Water and sewer billings	-	879,042
<b>Total</b>	<b>\$ 1,090,509</b>	<b>\$ 879,042</b>
Allowance for uncollectibles	(75,855)	(171,133)
<b>Net receivables</b>	<b>\$ 1,014,654</b>	<b>\$ 707,909</b>

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 4—DUE FROM/TO OTHER GOVERNMENTS:**

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Details of amounts due from/to other governments as of June 30, 2025 are as follows:

Governmental Activities:	<u>Due From</u>	<u>Due To</u>
Commonwealth:		
Communications Tax	\$ 24,511	\$ -
FEMA	<u>92,024</u>	<u>-</u>
Due from/to Commonwealth	\$ <u>116,535</u>	\$ <u>-</u>
Federal Government:		
FEMA	\$ <u>136,843</u>	\$ <u>-</u>
Isle of Wight County:		
Local Sales Tax	\$ 107,087	\$ -
Fines	<u>7,521</u>	<u>-</u>
Other	<u>80,105</u>	<u>539,425</u>
Due from/to Isle of Wight County	\$ <u>194,713</u>	\$ <u>539,425</u>
Total Governmental Activities	\$ <u>448,091</u>	\$ <u>539,425</u>

All amounts due from other governments are expected to be collected or paid within one year.

### **NOTE 5—INTERFUND RECEIVABLES AND PAYABLES:**

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Interfund receivable and payable balances are considered short-term in nature. All balances result from the time-lag between the dates that reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made. At June 30, 2025, the balances are as follows:

	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
Primary Government:		
Governmental Funds:		
General Fund	\$ 148,545	\$ 1,025,416
Highway Fund	<u>968,795</u>	<u>-</u>
Enterprise Funds:		
Utility Fund	<u>-</u>	<u>91,924</u>
Total	\$ <u>1,117,340</u>	\$ <u>1,117,340</u>

**TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**NOTE 6—CAPITAL ASSETS:**

The following is a summary of changes in capital assets:

Governmental Activities:	Balance July 1, 2024	Additions	Deletions	Balance June 30, 2025
Capital assets not being depreciated:				
Land	\$ 11,116,015	\$ -	\$ -	\$ 11,116,015
Construction in progress	898,868	35,265	568,527	365,606
Total capital assets not being depreciated	\$ 12,014,883	\$ 35,265	\$ 568,527	\$ 11,481,621
Capital assets being depreciated:				
Art collections	\$ 118,466	\$ -	\$ -	\$ 118,466
Buildings and systems	10,055,016	1,696,360	-	11,751,376
Improvements other than buildings	5,712,120	-	-	5,712,120
Machinery and equipment	2,490,807	56,874	-	2,547,681
Vehicles	1,243,950	239,217	65,670	1,417,497
Lease vehicles	627,494	176,437	-	803,931
Infrastructure	14,132,217	147,368	-	14,279,585
Total capital assets being depreciated	\$ 34,380,070	\$ 2,316,256	\$ 65,670	\$ 36,630,656
Accumulated depreciation:				
Art collections	\$ (109,333)	\$ (702)	\$ -	\$ (110,035)
Buildings and systems	(3,729,904)	(247,615)	-	(3,977,519)
Improvements other than buildings	(2,650,676)	(321,294)	-	(2,971,970)
Machinery and equipment	(1,800,588)	(105,972)	-	(1,906,560)
Vehicles	(1,136,067)	(34,493)	(106,522)	(1,064,038)
Lease vehicles	(256,158)	(152,733)	-	(408,891)
Infrastructure	(6,190,854)	(477,582)	-	(6,668,436)
Total accumulated depreciation	\$ (15,873,580)	\$ (1,340,391)	\$ (106,522)	\$ (17,107,449)
Net capital assets being depreciated	\$ 18,506,490	\$ 975,865	\$ (40,852)	\$ 19,523,207
Capital assets, net	\$ 30,521,373	\$ 1,011,130	\$ 527,675	\$ 31,004,828

**TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**NOTE 6—CAPITAL ASSETS: (CONTINUED)**

Business-type Activities:	Balance July 1, 2024	Additions	Deletions	Balance June 30, 2025
<b>Capital assets not being depreciated:</b>				
Land	\$ 214,481	\$ -	\$ -	\$ 214,481
Construction in progress	<u>360,648</u>	<u>36,800</u>	<u>214,384</u>	<u>183,064</u>
<b>Total capital assets not being depreciated</b>	<b>\$ 575,129</b>	<b>\$ 36,800</b>	<b>\$ 214,384</b>	<b>\$ 397,545</b>
<b>Capital assets being depreciated:</b>				
Buildings and systems	\$ 12,116,355	\$ -	\$ -	\$ 12,116,355
Machinery and equipment	<u>6,578,397</u>	<u>495,932</u>	<u>-</u>	<u>7,074,329</u>
Infrastructure	<u>15,964,704</u>	<u>298,919</u>	<u>-</u>	<u>16,263,623</u>
Improvements other than buildings	<u>186,523</u>	<u>-</u>	<u>51,296</u>	<u>135,227</u>
Vehicles	<u>901,944</u>	<u>1,233</u>	<u>-</u>	<u>903,177</u>
<b>Total capital assets being depreciated</b>	<b>\$ 35,747,923</b>	<b>\$ 796,084</b>	<b>\$ 51,296</b>	<b>\$ 36,492,711</b>
<b>Accumulated depreciation:</b>				
Buildings and systems	\$ (5,634,692)	\$ (253,663)	\$ -	\$ (5,888,355)
Machinery and equipment	<u>(4,593,249)</u>	<u>(240,086)</u>	<u>-</u>	<u>(4,833,335)</u>
Infrastructure	<u>(8,489,089)</u>	<u>(278,464)</u>	<u>-</u>	<u>(8,767,553)</u>
Improvements other than buildings	<u>(84,763)</u>	<u>(6,762)</u>	<u>-</u>	<u>(91,525)</u>
Vehicles	<u>(503,291)</u>	<u>(79,061)</u>	<u>-</u>	<u>(582,352)</u>
<b>Total accumulated depreciation</b>	<b>\$ (19,305,084)</b>	<b>\$ (858,036)</b>	<b>\$ -</b>	<b>\$ (20,163,120)</b>
<b>Net capital assets being depreciated</b>	<b>\$ 16,442,839</b>	<b>\$ (61,952)</b>	<b>\$ 51,296</b>	<b>\$ 16,329,591</b>
<b>Capital assets, net</b>	<b>\$ 17,017,968</b>	<b>\$ (25,152)</b>	<b>\$ 265,680</b>	<b>\$ 16,727,136</b>

Depreciation expense was charged to functions of the Town as follows:

Governmental activities:

General government administration	\$ 28,329
Public safety	210,005
Public works (Highways and streets)	527,506
Parks, recreation and cultural	<u>574,551</u>
<b>Total governmental activities</b>	<b>\$ 1,340,391</b>
<b>Business-type activities</b>	<b>\$ 858,036</b>

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

### NOTE 6—CAPITAL ASSETS: (CONTINUED)

#### Contractual Commitments

Contractual commitments of the Town at June 30, 2025 related to capital assets are as follows:

Project	Spent-to-date	Remaining Commitment
Second RO Skid/Plant Upgrade	\$ 57,702	\$ 442,298
Total	<u>\$ 57,702</u>	<u>\$ 442,298</u>

### NOTE 7—LONG-TERM OBLIGATIONS:

#### Governmental activities obligations

The following is a summary of changes in long-term obligations:

	Balance July 1, 2024	Restatement for GASB 101	Balance July 1, 2024 as restated	Issuances/ Additions	Retirements/ Reductions	Balance June 30, 2025
Direct borrowings and direct placements:						
General obligation bonds payable	\$ 2,737,431	\$ -	\$ 2,737,431	\$ -	\$ (308,691)	\$ 2,428,740
Other liabilities:						
Lease liabilities	382,500	-	382,500	176,437	(145,791)	413,146
Net OPEB liabilities	539,836	-	539,836	434,128	(449,442)	524,522
Compensated absences*	189,602	253,779	443,381	60,652	-	504,033
Totals	<u>\$ 3,849,369</u>	<u>\$ 253,779</u>	<u>\$ 4,103,148</u>	<u>\$ 671,217</u>	<u>\$ (903,924)</u>	<u>\$ 3,870,441</u>

\*The change in compensated absences above is a net change for the year.

Annual requirements for the bonds and leases for governmental activities are as follows:

Year Ending June 30,	Direct Borrowings and Direct Placements			
	Bonds Payable		Lease Liabilities	
	Principal	Interest	Principal	Interest
2026	\$ 314,253	\$ 39,385	\$ 149,179	\$ 23,926
2027	319,815	34,103	107,472	16,372
2028	325,377	28,711	90,553	9,089
2029	330,012	23,243	52,336	3,186
2030	335,574	17,688	13,606	149
2031-2033	<u>803,709</u>	<u>19,289</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 2,428,740</u>	<u>\$ 162,419</u>	<u>\$ 413,146</u>	<u>\$ 52,722</u>

**TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**NOTE 7—LONG-TERM OBLIGATIONS: (CONTINUED)**

Governmental activities obligations: (Continued)

Details of Long-term Obligations

	<u>Total Amount</u>	<u>Amount Due Within One Year</u>
<b>Direct Borrowings and Direct Placements:</b>		
<b>Bonds Payable:</b>		
\$4,176,000 (allocated \$3,871,152 to governmental activities and \$304,848 to business-type activities) General Obligation Refunding Taxable Bond Series 2020A-2 dated August 16, 2020 with principal payable semi-annually in variable amounts, bearing interest at 1.676% payable semi-annually, maturing October 2032.	\$ 2,428,740	\$ 314,253
<b>Other Liabilities:</b>		
<b>Lease Liabilities:</b>		
\$210,899 comprised of 7 separate leases issued in varying individual amounts from \$23,025 to \$37,657 during fiscal year 2021. The leases are payable monthly over a 60 month period with principal and interest in variable amounts. Discount rates from 3.19% to 3.550%. The leases were issued to acquire Town vehicles.	\$ 34,177	\$ 34,177
\$153,977 comprised of 4 separate leases entered into with an individual amount of \$42,004 during fiscal year 2022. The leases are payable monthly over a 60 month period with principal and interest. Discount rate of 4.30%. The leases were issued to acquire Town vehicles.	33,086	23,723
\$135,645 comprised of 4 separate leases issued in varying individual amounts from \$27,250 to \$40,573 during fiscal year 2023. The leases are payable monthly over a 60 month period with principal and interest. Discount rates from 3.16% to 3.92%. The leases were issued to acquire Town vehicles.	73,575	27,481
\$166,224 comprised of 4 separate leases issued in varying individual amounts from \$35,106 to \$43,851 during fiscal year 2024. The leases are payable monthly over a 60 month period with principal and interest. Discount rates from 7.69% to 8.35%. The leases were issued to acquire Town vehicles.	115,528	32,861
\$176,437 comprised of 4 separate leases issued in varying individual amounts from \$44,096 to \$44,126 during fiscal year 2025. The leases are payable monthly over a 60 month period with principal and interest. Discount rates from 9.27% to 9.53%. The leases were issued to acquire Town vehicles.	156,780	30,937
<b>Total Lease Liabilities</b>	<u>\$ 413,146</u>	<u>\$ 149,179</u>
<b>Compensated Absences (Note 9)</b>	<u>\$ 504,033</u>	<u>\$ 72,412</u>
<b>Net OPEB liabilities (Note 11)</b>	<u>\$ 524,522</u>	<u>\$ -</u>
<b>Total governmental activities obligations</b>	<u><u>\$ 3,870,441</u></u>	<u><u>\$ 535,844</u></u>

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

### **NOTE 7—LONG-TERM OBLIGATIONS: (CONTINUED)**

#### Business-type obligations

The following is a summary of changes in long-term obligations:

	<b>Balance July 1, 2024</b>	<b>Restatement for GASB 101</b>	<b>Balance July 1, 2024 Restated</b>	<b>Issuances/ Additions</b>	<b>Retirements/ Reductions</b>	<b>Balance June 30, 2025</b>
Direct borrowings and direct placements:						
General obligation bonds payable	\$ 678,569	\$ -	\$ 678,569	\$ -	\$ (255,309)	\$ 423,260
Notes payable	1,059,144	-	1,059,144	-	(265,721)	793,423
Other liabilities:						
Net OPEB liabilities	31,539	-	31,539	-	(2,973)	28,566
Compensated absences*	32,397	43,352	75,749	30,295	-	106,044
<b>Totals</b>	<b>\$ 1,801,649</b>	<b>\$ 43,352</b>	<b>\$ 1,845,001</b>	<b>\$ 30,295</b>	<b>\$ (524,003)</b>	<b>\$ 1,351,293</b>

\*The change in compensated absences above is a net change for the year.

Annual requirements for the bonds and notes for business-type activities are as follows:

<b>Year Ending June 30,</b>	<b>Direct Borrowings and Direct Placements</b>			
	<b>General Obligation Bonds</b>		<b>Notes Payable</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2026	\$ 256,747	\$ 4,483	\$ 284,378	\$ 41,297
2027	25,185	2,686	200,876	25,449
2028	25,623	2,261	213,872	12,454
2029	25,988	1,830	94,297	1,354
2030	26,426	1,393	-	-
2031-2033	63,291	1,519	-	-
<b>Total</b>	<b>\$ 423,260</b>	<b>\$ 14,172</b>	<b>\$ 793,423</b>	<b>\$ 80,554</b>

#### Events of default and collateral

In the event of default for general obligation bonds, the principal of the bonds may be declared immediately due and payable by the registered owner of the bond by written notice to the Town. There is no collateral pledged against long-term obligations.

**TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

**NOTE 7—LONG-TERM OBLIGATIONS: (CONTINUED)**

Business-type obligations: (Continued)

Details of Long-term Obligations

	<u>Total Amount</u>	<u>Amount Due Within One Year</u>
Direct Borrowings and Direct Placements:		
Bonds Payable:		
\$1,147,000 General Obligation Refunding Tax Exempt Bond Series 2020A-1 dated August 7, 2020 with principal payable semi-annually in variable amounts, bearing interest at 1.191% payable semi-annually, maturing October 2025.	\$ 232,000	\$ 232,000
\$4,176,000 (allocated \$3,871,152 to governmental activities and \$304,848 to business-type activities) General Obligation Refunding Taxable Bond Series 2020A-2 dated August 16, 2020 with principal payable semi-annually in variable amounts, bearing interest at 1.676% payable semi-annually, maturing October 2032.	<u>191,260</u>	<u>24,747</u>
Total Bonds Payable	<u>\$ 423,260</u>	<u>\$ 256,747</u>
Notes Payable:		
\$966,480 General Obligation Note payable dated November 30, 2023. Interest payments semi-annually at 6.33%, maturing November 30, 2028.	\$ 696,926	\$ 187,881
\$460,998 note payable dated January 25, 2021 for the purchase of a vacuum truck, payable annually with principal and interest due each August with a final payment due August 2025 bearing interest at 2.96%	<u>96,497</u>	<u>96,497</u>
Total Notes Payable	<u>\$ 793,423</u>	<u>\$ 284,378</u>
Other liabilities		
Compensated Absences (Note 9)	\$ 106,044	\$ 12,316
Net OPEB liabilities (Note 11)	<u>\$ 28,566</u>	<u>\$ -</u>
Total business-type obligations	<u>\$ 1,351,293</u>	<u>\$ 553,441</u>

**NOTE 8—LEGAL DEBT MARGIN:**

The Commonwealth of Virginia imposes a legal limit of 10% of assessed valuation of real estate on the amount of general obligation borrowings that may be issued by the Town. At June 30, 2025, the Town's aggregate general obligation indebtedness was \$160,863,680 less than the Commonwealth of Virginia's limit. Reference Table 10 in the Other Statistical Information.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 9—COMPENSATED ABSENCES:**

#### Annual Leave Accrual

Each employee earns annual leave on a monthly basis for each month of service. The rate at which annual leave is accrued is dependent upon the length of the employee's service with the Town.

In lieu of taking regular vacation, an employee may request, before April 1, to be paid at his regular hourly rate for up to five days of unused earned leave. The payout is made on the first payroll in July. Leave not taken or time for which the employee has not been compensated may be carried over to the next year. However, no more than 15 days may be carried over.

#### Sick Leave

Each employee is eligible for eight hours of sick leave per month beginning the first month of employment. Unused sick leave may be accumulated and carried forward to succeeding years. Upon retirement, each employee who has completed three years of continuous service is eligible to receive payment for unused sick leave hours at 25% of the employee's hourly rate at the time of termination, not to exceed \$2,500.

At June 30, 2025, accumulated vacation and sick leave for the governmental activities amounted to \$504,033 of which \$72,412 is short-term.

At June 30, 2025, accumulated vacation and sick leave for the business-type activities amounted to \$106,044 of which \$12,316 is short-term.

### **NOTE 10—PENSION PLAN:**

#### *Plan Description*

All full-time, salaried permanent employees of the Town are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

#### *Benefit Structures*

The System administers three different benefit structures for covered employees – Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 10—PENSION PLAN: (CONTINUED)**

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#### ***Benefit Structures: (Continued)***

- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age and service equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
  
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 –April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age and service equal 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

#### ***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

#### ***Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits***

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### NOTE 10—PENSION PLAN: (CONTINUED)

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#### *Employees Covered by Benefit Terms*

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>Primary Government</b>
Inactive members or their beneficiaries currently receiving benefits	32
Inactive members:	
Vested inactive members	21
Non-vested inactive members	30
Inactive members active elsewhere in VRS	41
Total inactive members	92
Active members	68
Total covered employees	<u><u>192</u></u>

#### *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Town's contractually required employer contribution rate for the year ended June 30, 2025 was 7.05% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Town were \$307,624 and \$304,259 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$30,551 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$13,455 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$3,055,126 for the year ended June 30, 2025.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 10—PENSION PLAN: (CONTINUED)**

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#### ***Net Pension Liability (Asset)***

The net pension asset (NPA) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The Town's net pension asset was measured as of June 30, 2024. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024.

#### ***Actuarial Assumptions – General Employees***

The total pension liability for General Employees in the Town's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% – 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

All Others (Non-10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### NOTE 10—PENSION PLAN: (CONTINUED)

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#### *Actuarial Assumptions – General Employees (Continued)*

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) – Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### *Actuarial Assumptions – Public Safety Employees with Hazardous Duty Benefits*

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the Town's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% – 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

All Others (Non-10 Largest) – Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### NOTE 10—PENSION PLAN: (CONTINUED)

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#### ***Actuarial Assumptions – Public Safety Employees with Hazardous Duty Benefits (Continued)***

Mortality rates: (Continued)

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) – Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

### NOTE 10—PENSION PLAN: (CONTINUED)

#### *Long-Term Expected Rate of Return*

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u><u>100.00%</u></u>		<u><u>7.07%</u></u>
		Expected arithmetic nominal return**	<u><u>7.07%</u></u>

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

#### *Discount Rate*

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate was 100% of the actuarially determined employer contribution

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

### NOTE 10—PENSION PLAN: (CONTINUED)

#### *Discount Rate (Continued)*

rate from the June 30, 2023 actuarial valuations. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### *Changes in Net Pension Liability (Asset)*

	Primary Government		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 13,977,631	\$ 15,574,378	\$ (1,596,747)
Changes for the year:			
Service cost	\$ 496,431	\$ -	\$ 496,431
Interest	959,891	-	959,891
Differences between expected and actual experience	281,206	-	281,206
Contributions - employer	-	304,259	(304,259)
Contributions - employee	-	176,435	(176,435)
Net investment income	-	1,516,411	(1,516,411)
Benefit payments, including refunds	(506,904)	(506,904)	-
Administrative expenses	-	(9,519)	9,519
Other changes	-	336	(336)
Net changes	\$ 1,230,624	\$ 1,481,018	\$ (250,394)
Balances at June 30, 2024	\$ 15,208,255	\$ 17,055,396	\$ (1,847,141)

#### *Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate*

The following presents the net pension liability (asset) of the Town using the discount rate of 6.75%, as well as what the Town's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Town Net Pension Liability (Asset)	\$ 280,662	\$ (1,847,141)	\$ (3,574,958)

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 10—PENSION PLAN: (CONTINUED)**

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#### ***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the Town recognized pension expense of (\$153,431). At June 30, 2025, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Primary Government</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 189,608	\$ 76,604
Net difference between projected and actual earnings on pension plan investments	-	423,562
Employer contributions subsequent to the measurement date	307,624	-
<b>Total</b>	<b>\$ 497,232</b>	<b>\$ 500,166</b>

\$307,624 reported as deferred outflows of resources related to pensions resulting from the Town's contributions, respectively, subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability (Asset) in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<b>Year Ended June 30</b>	<b>Primary Government</b>	
2026	\$ (342,975)	
2027	205,961	
2028	(80,277)	
2029	(93,267)	
2030	-	
Thereafter	-	

### **Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/Pdf/Publications/2024-annual-report.pdf> by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS:**

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#### **Group Life Insurance (GLI) Plan (OPEB Plan):**

##### ***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the [Code of Virginia](#), as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

##### ***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

##### ***Benefit Amounts***

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

##### ***Contributions***

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.47% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Plan from the Town were \$20,508 and \$20,621 for the years ended June 30, 2025 and June 30, 2024, respectively.

#### ***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB***

At June 30, 2025 the Town reported a liability of \$163,036 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion for the Town was .01461% as compared to .01501% at June 30, 2023.

For the year ended June 30, 2025, the Town recognized GLI OPEB expense of \$2,867. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

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#### **Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

##### ***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB: (Continued)***

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 25,715	\$ 3,982
Net difference between projected and actual earnings on GLI OPEB program investments	-	13,742
Change in assumptions	929	8,080
Changes in proportionate share	725	10,204
Employer contributions subsequent to the measurement date	<u>20,508</u>	-
<b>Total</b>	<b>\$ 47,877</b>	<b>\$ 36,008</b>

\$20,508 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<b>Year Ended June 30</b>	<b>Amount</b>
2026	\$ (9,275)
2027	223
2028	(1,954)
2029	557
2030	1,810
Thereafter	-

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

##### ***Actuarial Assumptions***

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023 using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

#### **Mortality Rates – Non-Largest Ten Locality Employers – General Employees**

##### **Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

##### **Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

##### **Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

##### **Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

##### **Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

##### ***Actuarial Assumptions: (Continued)***

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### **Mortality Rates – Non-Largest Ten Locality Employers – Hazardous Duty Employees**

##### **Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

##### **Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

##### **Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

##### **Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

##### **Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

##### ***Actuarial Assumptions: (Continued)***

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### ***NET GLI OPEB Liability***

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

<b><u>GLI OPEB Plan</u></b>		
Total GLI OPEB Liability	\$	4,196,055
Plan Fiduciary Net Position		3,080,133
GLI Net OPEB Liability (Asset)	\$	<u><u>1,115,922</u></u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		73.41%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

##### ***Long-term Expected Rate of Return***

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
<b>Total</b>	<b>100.00%</b>		<b>7.07%</b>
		Expected arithmetic nominal return**	<b>7.07%</b>

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

##### ***Discount Rate***

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

##### ***Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate***

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Town's proportionate share of the GLI Plan			
Net OPEB Liability	\$ 253,542	\$ 163,036	\$ 89,919

#### ***GLI Plan Fiduciary Net Position***

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### **Line of Duty Act (LODA) Program:**

##### ***Plan Description***

The Virginia Retirement System (VRS) Line of Duty Act Program (LODA) was established pursuant to §9.1-400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The LODA Program provides death and health insurance benefits to eligible state and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System). Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System's actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The specific information for LODA OPEB, including eligibility, coverage and benefits is described below:

##### ***Eligible Employees***

All paid employees and volunteers in hazardous duty positions in Virginia localities as well as hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the LODA Program. As required by statute, the Virginia Retirement System (the System) is responsible for managing the assets of the program.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Line of Duty Act (LODA) Program: (Continued)**

##### ***Benefit Amounts***

The LODA program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows: \$100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after; \$25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date (the benefit will be \$75,000 for approved presumptive deaths occurring on or after January 1, 2025); or an additional \$20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.

The LODA program also provides health insurance benefits. The health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members.

##### ***Contributions***

The contribution requirements for the LODA are governed by §9.1-400.1 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer's contractually required employer contribution rate for the LODA Program for the year ended June 30, 2025 was \$1,015 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023 and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year. Contributions to the LODA Program from the entity were \$22,330 and \$14,940 for the years ended June 30, 2025 and June 30, 2024 respectively.

#### ***LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB***

At June 30, 2025, the Town reported a liability of \$390,052 for its proportionate share of the Net LODA OPEB Liability. The Net LODA OPEB Liability was measured as of June 30, 2024 and the total LODA OPEB liability used to calculate the Net LODA OPEB Liability was determined by an actuarial valuation as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The entity's proportion of the Net LODA OPEB Liability was based on the entity's actuarially determined pay-as-you-go employer contributions to the LODA OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined pay-as-you-go employer contributions for all participating employers. At June 30, 2024, the entity's proportion was .09911% as compared to .09760% at June 30, 2023.

For the year ended June 30, 2025, the entity recognized LODA OPEB expense of \$43,936. Since there was a change in proportionate share between measurement dates, a portion of the LODA OPEB expense was related to deferred amounts from changes in proportion.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

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#### **Line of Duty Act (LODA) Program: (Continued)**

##### ***LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB: (Continued)***

At June 30, 2025, the entity reported deferred outflows of resources and deferred inflows of resources related to the LODA OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 13,571	\$ 95,278
Net difference between projected and actual earnings on LODA OPEB plan investments	-	1,289
Change in assumptions	71,902	78,558
Change in proportionate share	41,060	44,708
Employer contributions subsequent to the measurement date	<u>22,330</u>	-
<b>Total</b>	<b>\$ 148,863</b>	<b>\$ 219,833</b>

\$22,330 reported as deferred outflows of resources related to the LODA OPEB resulting from the entity's contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA OPEB will be recognized in LODA OPEB expense in future reporting periods as follows:

<b>Year Ended June 30</b>
2026
2027
2028
2029
2030
Thereafter

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2026	\$ (11,793)
2027	(8,045)
2028	(8,875)
2029	(10,321)
2030	(14,051)
Thereafter	(40,215)

#### ***Actuarial Assumptions***

The total LODA OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Line of Duty Act (LODA) Program: (Continued)**

##### ***Actuarial Assumptions: (Continued)***

Inflation	2.50%
Salary increases, including inflation:	
Locality employees	N/A
Medical cost trend rates assumption:	
Under age 65	7.25%-4.25%
Ages 65 and older	6.50%-4.25%
Year of ultimate trend rate:	
Under age 65	Fiscal year ended 2034
Ages 65 and older	Fiscal year ended 2034
Investment rate of return	3.97%, including inflation*

\* Since LODA is funded on a current-disbursement basis, the assumed annual rate of return of 3.97% was used since it approximates the risk-free rate of return.

#### **Mortality Rates – Non-Largest Ten Locality Employers with Public Safety Employees**

##### **Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

##### **Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

##### **Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

##### **Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

##### **Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Line of Duty Act (LODA) Program: (Continued)**

##### ***Actuarial Assumptions: (Continued)***

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

#### ***Net LODA OPEB Liability***

The net OPEB liability (NOL) for the LODA Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the LODA Program are as follows (amounts expressed in thousands):

	<b>LODA Program</b>
Total LODA OPEB Liability	\$ 398,395
Plan Fiduciary Net Position	4,841
LODA Net OPEB Liability (Asset)	<u><u>\$ 393,554</u></u>
Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability	1.22%

The total LODA OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Line of Duty Act (LODA) Program: (Continued)**

##### ***Long-Term Expected Rate of Return***

The long-term expected rate of return on LODA OPEB Program's investments was set at 3.97% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS Pooled Investments' 6.75% assumption. Instead, the assumed annual rate of return of 3.97% was used since it approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Fidelity Fixed Income General Obligation 20-year Municipal Bond Index as of the measurement date of June 30, 2024.

##### ***Discount Rate***

The discount rate used to measure the total LODA OPEB liability was 3.97%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made per the VRS Statutes and that they will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by participating employers to the LODA OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly.

##### ***Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Discount Rate***

The following presents the covered employer's proportionate share of the net LODA OPEB liability using the discount rate of 3.97%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a discount rate that is one percentage point lower 2.97% or one percentage point higher 4.97% than the current rate:

	<b>Discount Rate</b>		
	<b>1% Decrease (2.97%)</b>	<b>Current (3.97%)</b>	<b>1% Increase (4.97%)</b>
Town's proportionate share of the LODA			
Net OPEB Liability	\$ 432,403	\$ 390,052	\$ 353,635

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

### **NOTE 11—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)**

#### **Line of Duty Act (LODA) Program: (Continued)**

##### ***Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Health Care Trend Rate:***

Because the LODA Program contains a provision for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the covered employer's proportionate share of the net LODA OPEB liability using the health care trend rate of 7.25% decreasing to 4.25%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower (6.25% decreasing to 3.25%) or one percentage point higher (8.25% decreasing to 5.25%) than the current rate:

	<b>Health Care Trend Rates</b>		
	<b>1% Decrease</b> <b>(6.25% decreasing to 3.25%)</b>	<b>Current</b> <b>(7.25% decreasing to 4.25%)</b>	<b>1% Increase</b> <b>(8.25% decreasing to 5.25%)</b>
Town's proportionate share of the LODA Net OPEB Liability	\$ 332,273	\$ 390,052	\$ 460,948

#### **LODA OPEB Fiduciary Net Position**

Detailed information about the LODA Program Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### **Aggregate OPEB Information**

	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>	<b>Net OPEB Liabilities</b>	<b>OPEB Expense</b>
VRS OPEB Plans:				
GLI Plan	\$ 47,877	\$ 36,008	\$ 163,036	\$ 2,867
LODA Program	148,863	219,833	390,052	43,936
Totals	<u>\$ 196,740</u>	<u>\$ 255,841</u>	<u>\$ 553,088</u>	<u>\$ 46,803</u>

### **NOTE 12—CONTINGENT LIABILITIES:**

#### **Federal assisted grant programs:**

The Town participates in a number of federally assisted grant programs. These programs remain subject to financial and compliance audits by the grantors or their representatives. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, would be immaterial.

## **TOWN OF SMITHFIELD, VIRGINIA**

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 12—CONTINGENT LIABILITIES: (CONTINUED)**

#### General Obligation Bonds:

General obligation bonds have been recorded in the Utility Fund from which repayment is anticipated. The General Fund has a contingent liability for repayment of the aforementioned bonds, should the Utility Fund be unable to repay the obligations.

### **NOTE 13—RISK MANAGEMENT:**

The Town is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. Property, liability and worker's compensation coverage are provided through the Virginia Municipal League Insurance Programs (VML). The Town reports the majority of its risk management expenditures in the General Fund with some allocation to the Utility Fund accordingly.

The Town maintains surety coverage for principal officials through the VML. Surety coverage is provided under the general liability coverage with a limit of \$5,000,000. All elected officials, appointed officials, members of all appointed governing bodies; employees and volunteers are covered while acting within the scope of their duties with the Town.

### **NOTE 14—LEASES RECEIVABLE:**

The Town leases various property including recreational facilities. The Town recognized lease revenue and interest revenue in the amounts of \$45,767 and \$9,832, respectively under these lease agreements.

A description of the lease arrangements is as follows:

<b>Lease Description</b>	<b>End Date</b>	<b>Discount Rate</b>	<b>Leases Receivable June 30, 2025</b>	<b>Deferred Inflows of Resources June 30, 2025</b>
Lease of Sports Complex	2/28/2037	2.07%	\$ 262,933	\$ 253,599
Lease of Windsor Castle Park	1/1/2033	2.07%	<u>189,339</u>	<u>182,228</u>
			<u>\$ 452,272</u>	<u>\$ 435,827</u>

### **NOTE 15—UPCOMING PRONOUNCEMENTS:**

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

## TOWN OF SMITHFIELD, VIRGINIA

Notes to Financial Statements  
As of June 30, 2025 (Continued)

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### **NOTE 15—UPCOMING PRONOUNCEMENTS: (CONTINUED)**

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Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guidance Update—2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

### **NOTE 16—RESTATEMENT OF BEGINNING BALANCES:**

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	<b>Governmental Activities</b>	<b>Business-Type Activities</b>
Net Position as reported at July 1, 2024	\$ 43,980,720	\$ 23,802,733
Implementation of GASB Statement No. 101	<u>(253,779)</u>	<u>(43,352)</u>
Net Position as restated at July 1, 2024	<u><u>\$ 43,726,941</u></u>	<u><u>\$ 23,759,381</u></u>

### **NOTE 17—ADOPTION OF ACCOUNTING PRINCIPLES FOR GASB 101:**

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During fiscal year 2025, the Town implemented Governmental Accounting Standards Board (GASB) Statement No. 101, Compensated Absences. GASB 101 establishes recognition and measurement guidance for compensated absences, such as vacation and sick leave, to enhance the consistency and comparability of financial reporting. The implementation of this standard resulted in a restatement of beginning balances, as disclosed in Note 16.

### **Required Supplementary Information**

Note to Required Supplementary Information:

Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America.

## General Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2025

	General Fund			Variance with Final Budget - Positive (Negative)	
	Budgeted Amounts		Actual		
	Original	Final			
<b>REVENUES</b>					
General property taxes	\$ 3,918,280	\$ 3,918,280	\$ 3,934,117	\$ 15,837	
Other local taxes	4,872,700	4,872,700	4,992,978	120,278	
Permits, privilege fees, and regulatory licenses	371,500	371,500	430,988	59,488	
Fines and forfeitures	50,000	50,000	62,967	12,967	
Revenue from the use of money and property	861,600	861,600	1,152,426	290,826	
Miscellaneous	170,800	170,800	255,359	84,559	
Intergovernmental:					
Commonwealth	649,169	649,169	695,970	46,801	
Federal	153,000	153,000	3,385,110	3,232,110	
Total revenues	\$ 11,047,049	\$ 11,047,049	\$ 14,909,915	\$ 3,862,866	
<b>EXPENDITURES</b>					
Current:					
General government administration	\$ 1,892,688	\$ 1,892,688	\$ 1,858,327	\$ 34,361	
Public safety	4,009,628	4,009,628	3,857,394	152,234	
Public works	1,125,564	1,125,564	936,404	189,160	
Parks, recreation, and cultural	2,060,422	2,060,422	1,635,484	424,938	
Community development	1,135,466	1,135,466	931,348	204,118	
Capital projects	531,000	531,000	1,784,380	(1,253,380)	
Debt service:					
Principal retirement	403,691	403,691	454,482	(50,791)	
Interest and other fiscal charges	63,590	63,590	56,113	7,477	
Total expenditures	\$ 11,222,049	\$ 11,222,049	\$ 11,513,932	\$ (291,883)	
Excess (deficiency) of revenues over (under) expenditures	\$ (175,000)	\$ (175,000)	\$ 3,395,983	\$ 3,570,983	
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	\$ -	\$ -	\$ 8,108	\$ 8,108	
Issuance of leases	175,000	175,000	176,437	1,437	
Total other financing sources (uses)	\$ 175,000	\$ 175,000	\$ 184,545	\$ 9,545	
Net change in fund balances	\$ -	\$ -	\$ 3,580,528	\$ 3,580,528	
Fund balances - beginning			15,628,541	15,628,541	
Fund balances - ending	\$ -	\$ -	\$ 19,209,069	\$ 19,209,069	

## Highway Maintenance Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual

For the Year Ended June 30, 2025

<b>Highway Maintenance Fund</b>						Variance with Final Budget - Positive (Negative)	
<b>Budgeted Amounts</b>							
	<b>Original</b>	<b>Final</b>	<b>Actual</b>				
<b>REVENUES</b>							
Revenue from the use of money and property	\$ 200	\$ 200	\$ 57	\$	(143)		
Intergovernmental:							
Commonwealth	1,550,000	1,550,000	1,711,135	\$	161,135		
Federal	-	-	116,450	\$	116,450		
Total revenues	<u>\$ 1,550,200</u>	<u>\$ 1,550,200</u>	<u>\$ 1,827,642</u>	<u>\$</u>	<u>277,442</u>		
<b>EXPENDITURES</b>							
Current:							
Public works	\$ 1,550,200	\$ 1,550,200	\$ 1,577,414	\$	(27,214)		
Total expenditures	<u>\$ 1,550,200</u>	<u>\$ 1,550,200</u>	<u>\$ 1,577,414</u>	<u>\$</u>	<u>(27,214)</u>		
Net change in fund balances	\$ -	\$ -	\$ 250,228	\$	250,228		
Fund balances - beginning	-	-	390,100	\$	390,100		
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 640,328</u>	<u>\$</u>	<u>640,328</u>		

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios  
 Pension Plan  
 For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020
<b>Total pension liability</b>					
Service cost	\$ 496,431	\$ 458,636	\$ 406,094	\$ 407,164	\$ 409,222
Interest	959,891	901,979	884,036	789,433	692,656
Changes of benefit terms	-	-	-	157,949	-
Differences between expected and actual experience	281,206	(81,499)	(682,398)	(522,938)	755,685
Assumption changes	-	-	-	553,724	-
Benefit payments	(506,904)	(410,994)	(377,914)	(401,879)	(445,782)
<b>Net change in total pension liability</b>	<b>\$ 1,230,624</b>	<b>\$ 868,122</b>	<b>\$ 229,818</b>	<b>\$ 983,453</b>	<b>\$ 1,411,781</b>
<b>Total pension liability - beginning</b>	<b>\$ 13,977,631</b>	<b>\$ 13,109,509</b>	<b>\$ 12,879,691</b>	<b>\$ 11,896,238</b>	<b>\$ 10,484,457</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 15,208,255</b>	<b>\$ 13,977,631</b>	<b>\$ 13,109,509</b>	<b>\$ 12,879,691</b>	<b>\$ 11,896,238</b>
<b>Plan fiduciary net position</b>					
Contributions - employer	\$ 304,259	\$ 284,481	\$ 292,302	\$ 284,911	\$ 149,680
Contributions - employee	176,435	164,998	198,618	153,761	225,095
Net investment income	1,516,411	953,042	(22,321)	3,128,848	213,124
Benefit payments	(506,904)	(410,994)	(377,914)	(401,879)	(445,782)
Administrator charges	(9,519)	(9,242)	(8,893)	(7,534)	(7,189)
Other	336	385	343	298	(256)
<b>Net change in plan fiduciary net position</b>	<b>\$ 1,481,018</b>	<b>\$ 982,670</b>	<b>\$ 82,135</b>	<b>\$ 3,158,405</b>	<b>\$ 134,672</b>
<b>Plan fiduciary net position - beginning</b>	<b>\$ 15,574,378</b>	<b>\$ 14,591,708</b>	<b>\$ 14,509,573</b>	<b>\$ 11,351,168</b>	<b>\$ 11,216,496</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 17,055,396</b>	<b>\$ 15,574,378</b>	<b>\$ 14,591,708</b>	<b>\$ 14,509,573</b>	<b>\$ 11,351,168</b>
<b>Town's net pension (asset) liability - ending (a) - (b)</b>	<b>\$ (1,847,141)</b>	<b>\$ (1,596,747)</b>	<b>\$ (1,482,199)</b>	<b>\$ (1,629,882)</b>	<b>\$ 545,070</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	112.15%	111.42%	111.31%	112.65%	95.42%
<b>Covered payroll</b>	<b>\$ 3,752,445</b>	<b>\$ 3,483,476</b>	<b>\$ 3,300,848</b>	<b>\$ 3,228,790</b>	<b>\$ 3,248,871</b>
<b>Town's net pension (asset) liability as a percentage of covered payroll</b>	-49.22%	-45.84%	-44.90%	-50.48%	16.78%

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios  
 Pension Plan  
 For the Measurement Dates of June 30, 2015 through June 30, 2024

	2019	2018	2017	2016	2015
<b>Total pension liability</b>					
Service cost	\$ 341,033	\$ 347,677	\$ 345,672	\$ 331,525	\$ 327,359
Interest	634,287	600,262	549,789	508,644	467,961
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	272,262	(172,628)	107,895	(38,766)	6,227
Changes of assumptions	343,613	-	(39,355)	-	-
Benefit payments	(335,956)	(242,520)	(243,397)	(183,768)	(257,044)
<b>Net change in total pension liability</b>	<b>\$ 1,255,239</b>	<b>\$ 532,791</b>	<b>\$ 720,604</b>	<b>\$ 617,635</b>	<b>\$ 544,503</b>
<b>Total pension liability - beginning</b>	<b>9,229,218</b>	<b>8,696,427</b>	<b>7,975,823</b>	<b>7,358,188</b>	<b>6,813,685</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 10,484,457</b>	<b>\$ 9,229,218</b>	<b>\$ 8,696,427</b>	<b>\$ 7,975,823</b>	<b>\$ 7,358,188</b>
<b>Plan fiduciary net position</b>					
Contributions - employer	\$ 148,084	\$ 152,960	\$ 200,069	\$ 175,435	\$ 169,828
Contributions - employee	158,765	138,192	139,642	139,731	126,764
Net investment income	708,065	727,785	1,064,028	152,635	365,835
Benefit payments	(335,956)	(242,520)	(243,397)	(183,768)	(257,044)
Administrator charges	(6,847)	(6,115)	(5,926)	(5,063)	(4,907)
Other	(448)	(654)	(955)	(63)	(78)
<b>Net change in plan fiduciary net position</b>	<b>\$ 671,663</b>	<b>\$ 769,648</b>	<b>\$ 1,153,461</b>	<b>\$ 278,907</b>	<b>\$ 400,398</b>
<b>Plan fiduciary net position - beginning</b>	<b>10,544,833</b>	<b>9,775,185</b>	<b>8,621,724</b>	<b>8,342,817</b>	<b>7,942,419</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 11,216,496</b>	<b>\$ 10,544,833</b>	<b>\$ 9,775,185</b>	<b>\$ 8,621,724</b>	<b>\$ 8,342,817</b>
<b>Town's net pension (asset) liability - ending (a) - (b)</b>	<b>\$ (732,039)</b>	<b>\$ (1,315,615)</b>	<b>\$ (1,078,758)</b>	<b>\$ (645,901)</b>	<b>\$ (984,629)</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>					
	106.98%	114.25%	112.40%	108.10%	113.38%
<b>Covered payroll</b>	<b>\$ 3,112,992</b>	<b>\$ 2,848,327</b>	<b>\$ 2,850,144</b>	<b>\$ 2,636,184</b>	<b>\$ 2,541,822</b>
<b>Town's net pension (asset) liability as a percentage of covered payroll</b>					
	-23.52%	-46.19%	-37.85%	-24.50%	-38.74%

Schedule of Employer Contributions  
 Pension Plan  
 For the Years Ended June 30, 2016 through June 30, 2025

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Date	Contributions in Relation to Contractually Required Contribution		Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
	Contractually Required Contribution (1)*	Contractually Required Contribution (2)*			
2025	\$ 307,624	\$ 307,624	\$ -	\$ 4,363,467	7.05%
2024	304,259	304,259	-	3,752,445	8.11%
2023	284,481	284,481	-	3,483,476	8.17%
2022	292,302	292,302	-	3,300,848	8.86%
2021	263,602	263,602	-	3,228,790	8.16%
2020	144,134	144,134	-	3,248,871	4.44%
2019	148,085	148,085	-	3,112,992	4.76%
2018	152,960	152,960	-	2,848,327	5.37%
2017	156,370	156,370	-	2,850,144	5.49%
2016	175,434	175,434	-	2,636,184	6.65%

\*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Notes to Required Supplementary Information  
 Pension Plan  
 For the Year Ended June 30, 2025

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**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) – Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non-10 Largest) – Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## Schedule of Town's Share of Net OPEB Liability

## Group Life Insurance (GLI) Plan

For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)		Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
2024	0.01461%	\$ 163,036	\$ 3,752,445	4.34%		73.41%
2023	0.01501%	180,017	3,536,670	5.09%		69.30%
2022	0.01520%	183,143	3,309,057	5.53%		67.21%
2021	0.01570%	182,790	3,241,018	5.64%		67.45%
2020	0.01585%	264,510	3,261,610	8.11%		52.64%
2019	0.01589%	258,573	3,112,992	8.31%		52.00%
2018	0.01501%	228,000	2,848,327	8.00%		51.22%
2017	0.01547%	233,000	2,850,144	8.18%		48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions  
 Group Life Insurance (GLI) Plan  
 For the Years Ended June 30, 2017 through June 30, 2025

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Date	Contributions in Relation to Contractually Required Contribution		Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
	Contractually Required Contribution (1)	(2)			
2025	\$ 20,508	\$ 20,508	-	\$ 4,363,467	0.47%
2024	20,621	20,621	-	3,752,445	0.55%
2023	19,098	19,098	-	3,536,670	0.54%
2022	17,869	17,869	-	3,309,057	0.54%
2021	17,501	17,501	-	3,241,018	0.51%
2020	16,960	16,960	-	3,261,610	0.51%
2019	15,353	15,353	-	3,112,992	0.51%
2018	15,029	15,029	-	2,848,327	0.53%
2017	14,833	14,833	-	2,850,144	0.52%

Schedule is intended to show information for 10 years. Information is available commencing with 2017. Additional years will be included as they become available.

Notes to Required Supplementary Information  
 Group Life Insurance (GLI) Plan  
 For the Year Ended June 30, 2025

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**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## Schedule of Employer's Share of Net OPEB Liability

## Line of Duty Act (LODA) Program

For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net LODA OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) (3)	Covered- Employee Payroll * (4)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) as a Percentage of its Covered-Employee Payroll (3)/(4) (5)		Plan Fiduciary Net Position as a Percentage of Total LODA OPEB Liability (6)
2024	0.09911% \$	390,052	N/A	N/A		1.22%
2023	0.09760%	391,358	N/A	N/A		1.31%
2022	0.09970%	377,244	N/A	N/A		1.87%
2021	0.10940%	482,489	N/A	N/A		1.68%
2020	0.09348%	391,508	N/A	N/A		1.02%
2019	0.09466%	339,627	N/A	N/A		0.79%
2018	0.10121%	317,000	N/A	N/A		0.60%
2017	0.10521%	276,000	N/A	N/A		1.30%

\* The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of employees in the OPEB plan.

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

## Schedule of Employer Contributions

## Line of Duty Act (LODA) Program

For the Years Ended June 30, 2017 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution			Contribution Deficiency (Excess) (3)	Covered-Employee Payroll * (4)	Contributions as a % of Covered - Employee Payroll (5)
		Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Covered-Employee Payroll * (4)			
2025	\$ 22,330	\$ 22,330	\$ -	\$ N/A			N/A
2024	14,940	14,940	-	N/A			N/A
2023	12,955	12,955	-	N/A			N/A
2022	13,728	13,728	-	N/A			N/A
2021	15,064	15,064	-	N/A			N/A
2020	12,704	12,704	-	N/A			N/A
2019	12,704	12,704	-	N/A			N/A
2018	10,780	10,780	-	N/A			N/A
2017	11,347	11,347	-	N/A			N/A

\* The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of employees in the OPEB plan.

Schedule is intended to show information for 10 years. Information is available commencing with 2017. Additional years will be included as they become available.

Notes to Required Supplementary Information  
Line of Duty Act (LODA) Program  
For the Year Ended June 30, 2025

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**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The actuarial assumptions used in the June 30, 2023 valuation were based on results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

**Employees in the Non-Largest Ten Locality Employers with Public Safety Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

### **Other Supplementary Information**

## **Supporting Schedules**

## TOWN OF SMITHFIELD, VIRGINIA

Schedule 1  
Page 1 of 2

Schedule of Revenues - Budget and Actual  
Governmental Funds  
For the Year Ended June 30, 2025

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>General Fund:</b>				
Revenue from local sources:				
General property taxes:				
Real property taxes	\$ 2,634,950	\$ 2,634,950	\$ 2,678,343	\$ 43,393
Real and personal public service corporation taxes	43,130	43,130	43,303	173
Personal property and machinery & tools taxes	1,187,200	1,187,200	1,141,124	(46,076)
Penalties	38,000	38,000	47,692	9,692
Interest	15,000	15,000	23,655	8,655
Total general property taxes	\$ 3,918,280	\$ 3,918,280	\$ 3,934,117	\$ 15,837
Other local taxes:				
Local sales and use taxes	\$ 700,000	\$ 700,000	\$ 732,787	\$ 32,787
Cigarette taxes	200,000	200,000	148,036	(51,964)
Bank stock taxes	150,000	150,000	158,108	8,108
Business license tax	521,000	521,000	575,460	54,460
Utility license taxes	200,000	200,000	211,284	11,284
Transient taxes	325,000	325,000	293,451	(31,549)
Meals tax	2,480,000	2,480,000	2,568,295	88,295
Vehicle licenses	245,000	245,000	266,268	21,268
Peg Channel capital fee	1,700	1,700	1,253	(447)
Consumption tax	50,000	50,000	38,036	(11,964)
Total other local taxes	\$ 4,872,700	\$ 4,872,700	\$ 4,992,978	\$ 120,278
Permits, privilege fees, and regulatory licenses:				
Permits and other licenses	\$ 131,500	\$ 131,500	\$ 108,458	\$ (23,042)
Refuse collection fee	240,000	240,000	322,530	82,530
Total permits, privilege fees, and regulatory licenses	\$ 371,500	\$ 371,500	\$ 430,988	\$ 59,488
Fines and forfeitures:				
Police fines	\$ 50,000	\$ 50,000	\$ 62,967	\$ 12,967
Total fines and forfeitures	\$ 50,000	\$ 50,000	\$ 62,967	\$ 12,967
Revenue from use of money and property:				
Revenue from use of money	\$ 490,600	\$ 490,600	\$ 776,264	\$ 285,664
Revenue from use of property	371,000	371,000	376,162	5,162
Total revenue from use of money and property	\$ 861,600	\$ 861,600	\$ 1,152,426	\$ 290,826
Miscellaneous:				
Miscellaneous	\$ 44,800	\$ 44,800	\$ 108,922	\$ 64,122
VML insurance safety grant	4,000	4,000	3,648	(352)
Donations	122,000	122,000	133,194	11,194
Insurance recoveries	-	-	9,595	9,595
Total miscellaneous	\$ 170,800	\$ 170,800	\$ 255,359	\$ 84,559
Total revenue from local sources	\$ 10,244,880	\$ 10,244,880	\$ 10,828,835	\$ 583,955
Intergovernmental:				
Revenue from the Commonwealth:				
Noncategorical aid:				
Communications tax	\$ 150,000	\$ 150,000	\$ 153,599	\$ 3,599
PPTRA	240,795	240,795	240,795	-
Auto rental tax	6,300	6,300	10,138	3,838
Rolling stock tax	45	45	17	(28)
Total noncategorical aid	\$ 397,140	\$ 397,140	\$ 404,549	\$ 7,409

Schedule of Revenues - Budget and Actual  
 Governmental Funds  
 For the Year Ended June 30, 2025 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>General Fund: (Continued)</b>				
Intergovernmental: (Continued)				
Revenue from the Commonwealth: (Continued)				
Categorical aid:				
Shared expenses:				
Aid to Police	\$ 205,810	\$ 205,810	\$ 215,179	\$ 9,369
Total shared expenses	\$ 205,810	\$ 205,810	\$ 215,179	\$ 9,369
Other categorical aid:				
Fire programs fund	\$ 4,500	\$ 4,500	\$ 43,731	\$ 39,231
TRIAD	\$ 38,419	\$ 38,419	\$ -	\$ (38,419)
Virginia Commission of Arts Grant	\$ -	\$ -	\$ 4,500	\$ 4,500
DMV animal friendly PLT	\$ -	\$ -	\$ 294	\$ 294
VDOT - Urban Funds	\$ -	\$ -	\$ 6,415	\$ 6,415
Litter control grant	\$ 3,300	\$ 3,300	\$ 6,171	\$ 2,871
Heat grant	\$ -	\$ -	\$ 15,131	\$ 15,131
Total other categorical aid	\$ 46,219	\$ 46,219	\$ 76,242	\$ 30,023
Total categorical aid	\$ 252,029	\$ 252,029	\$ 291,421	\$ 39,392
Total revenue from the Commonwealth	\$ 649,169	\$ 649,169	\$ 695,970	\$ 46,801
Revenue from the federal government:				
Categorical aid:				
Coronavirus State and Local Recovery Funds	\$ -	\$ -	\$ 3,385,110	\$ 3,385,110
Federal Highway Grant	\$ 136,000	\$ 136,000	\$ -	\$ (136,000)
Law Enforcement	\$ 17,000	\$ 17,000	\$ -	\$ (17,000)
Total categorical aid	\$ 153,000	\$ 153,000	\$ 3,385,110	\$ 3,232,110
Total revenue from the federal government	\$ 153,000	\$ 153,000	\$ 3,385,110	\$ 3,232,110
Total General Fund	\$ 11,047,049	\$ 11,047,049	\$ 14,909,915	\$ 3,862,866
<b>Highway Maintenance Fund:</b>				
Revenue from local sources:				
Revenue from use of money and property:				
Interest	\$ 200	\$ 200	\$ 57	\$ (143)
Total revenue from local sources	\$ 200	\$ 200	\$ 57	\$ (143)
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Street and highway maintenance	\$ 1,550,000	\$ 1,550,000	\$ 1,711,135	\$ 161,135
Total revenue from the Commonwealth	\$ 1,550,000	\$ 1,550,000	\$ 1,711,135	\$ 161,135
Revenue from the federal government:				
Categorical aid:				
Coronavirus State and Local Recovery Funds	\$ -	\$ -	\$ 116,450	\$ 116,450
Total revenue from the federal government	\$ -	\$ -	\$ 116,450	\$ 116,450
Total Highway Maintenance Fund	\$ 1,550,200	\$ 1,550,200	\$ 1,827,642	\$ 277,442
Total Primary Government	\$ 12,597,249	\$ 12,597,249	\$ 16,737,557	\$ 4,140,308

Schedule of Expenditures - Budget and Actual  
 Governmental Funds  
 For the Year Ended June 30, 2025

Fund, Function, Activity, and Elements	Original Budget	Final Budget	Actual	Variance with Final Budget -			
				Positive (Negative)			
<b>General Fund:</b>							
General government administration:							
Legislative:							
Town Council	\$ 212,425	\$ 212,425	\$ 215,706	\$ (3,281)			
Town Manager	799,835	799,835	710,786	89,049			
Treasurer	880,428	880,428	931,835	(51,407)			
Total general government administration	\$ 1,892,688	\$ 1,892,688	\$ 1,858,327	\$ 34,361			
Public safety:							
Law enforcement and traffic control:							
Police department	\$ 3,577,209	\$ 3,577,209	\$ 3,285,712	\$ 291,497			
Fire and rescue services:							
Fire department	\$ 53,419	\$ 53,419	\$ 62,731	\$ (9,312)			
E-911 dispatch	379,000	379,000	508,951	(129,951)			
Total fire and rescue services	\$ 432,419	\$ 432,419	\$ 571,682	\$ (139,263)			
Total public safety	\$ 4,009,628	\$ 4,009,628	\$ 3,857,394	\$ 152,234			
Public works:							
Public works engineering, trash removal:							
Engineering, trash removal, maintenance	\$ 764,687	\$ 764,687	\$ 640,782	\$ 123,905			
Maintenance of general buildings and grounds:							
Public buildings	\$ 360,877	\$ 360,877	\$ 295,622	\$ 65,255			
Total public works	\$ 1,125,564	\$ 1,125,564	\$ 936,404	\$ 189,160			
Parks, recreation, and cultural:							
Parks and recreation:							
Parks and recreation	\$ 903,374	\$ 903,374	\$ 806,347	\$ 97,027			
Clontz Park	3,500	3,500	3,722	(222)			
Farmers Market	3,000	3,000	6,000	(3,000)			
Fireworks	20,000	20,000	40,000	(20,000)			
Veterans War Memorial	-	-	210	(210)			
Isle of Wight Arts League	9,000	9,000	9,000	-			
Museum	274,511	274,511	295,360	(20,849)			
Regional Library	4,539	4,539	4,539	-			
Smithfield Center	255,580	255,580	218,448	37,132			
Luter Sports Complex	128,200	128,200	86,634	41,566			
Windsor Castle Manor House	51,620	51,620	52,584	(964)			
Windsor Castle Park	407,098	407,098	112,640	294,458			
Total parks, recreation, and cultural	\$ 2,060,422	\$ 2,060,422	\$ 1,635,484	\$ 424,938			

Schedule of Expenditures - Budget and Actual  
Governmental Funds  
For the Year Ended June 30, 2025 (Continued)

Fund, Function, Activity, and Elements	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>General Fund: (Continued)</b>				
Community development:				
Planning and community development:				
Planning and Community Development Administration	\$ 526,140	\$ 526,140	\$ 362,628	\$ 163,512
Old courthouse contribution	5,000	5,000	10,376	(5,376)
Chamber of Commerce	6,000	6,000	6,000	-
Christian Outreach	12,650	12,650	12,650	-
Genieve Shelter	10,000	10,000	10,000	-
Hampton Roads Planning District	21,206	21,206	12,875	8,331
Pinewood Heights	125,000	125,000	-	125,000
TRIAD	1,650	1,650	-	1,650
Tourism Bureau	326,635	326,635	304,505	22,130
Tax Relief for Elderly & Veterans	80,000	80,000	192,890	(112,890)
FEMA - Great Springs Road	-	-	3,615	(3,615)
Schoolhouse Museum	5,376	5,376	-	5,376
Western Tidewater Free Clinic	15,809	15,809	15,809	-
Total community development	\$ 1,135,466	\$ 1,135,466	\$ 931,348	\$ 204,118
Capital projects:				
Function:				
General Government - Treasurer	\$ -	\$ -	\$ 35,265	\$ (35,265)
Vehicle leases	-	-	176,437	(176,437)
Non CDBG moving costs	-	-	71,972	(71,972)
Public Safety - Police	175,000	175,000	269,755	(94,755)
Public Works - other	211,000	211,000	15,034	195,966
Public Works - public buildings	95,000	95,000	106,892	(11,892)
Parks, Recreation and Cultural - Waterworks Park & Dam	50,000	50,000	15,010	34,990
Parks, Recreation and Cultural - Luter Sports Complex	-	-	183,735	(183,735)
Parks, Recreation and Cultural - Windsor Castle Park	-	-	418,776	(418,776)
Parks, Recreation and Cultural - Other	-	-	491,504	(491,504)
Total capital projects	\$ 531,000	\$ 531,000	\$ 1,784,380	\$ (1,253,380)
Debt service:				
Principal retirement and interest	\$ 403,691	\$ 403,691	\$ 454,482	\$ (50,791)
Interest and other fiscal charges	63,590	63,590	56,113	7,477
Total debt service	\$ 467,281	\$ 467,281	\$ 510,595	\$ (43,314)
Total General Fund	\$ 11,222,049	\$ 11,222,049	\$ 11,513,932	\$ (291,883)
<b>Highway Maintenance Fund:</b>				
Public works:				
Maintenance of highways, streets, bridges and sidewalks:				
Highway maintenance	\$ 1,494,200	\$ 1,494,200	\$ 1,460,347	\$ 33,853
Highway capital outlay	56,000	56,000	117,067	(61,067)
Total Highway Maintenance Fund	\$ 1,550,200	\$ 1,550,200	\$ 1,577,414	\$ (27,214)
Total Primary Government	\$ 12,772,249	\$ 12,772,249	\$ 13,091,346	\$ (319,097)

## **Other Statistical Information**

**TOWN OF SMITHFIELD, VIRGINIA**

**Table 1**  
*Page 1 of 2*

Net Position by Component  
Last Ten Fiscal Years

	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
<b>Governmental activities</b>					
Net investment in capital assets	\$ 28,162,942	\$ 27,401,442	\$ 26,485,794	\$ 25,560,902	\$ 25,686,339
Restricted	2,163,828	1,757,531	1,538,803	1,696,078	310,838
Unrestricted	18,286,027	14,821,747	11,703,944	9,762,353	9,018,478
Total governmental activities net position	\$ <u>48,612,797</u>	\$ <u>43,980,720</u>	\$ <u>39,728,541</u>	\$ <u>37,019,333</u>	\$ <u>35,015,655</u>
<b>Business-type activities</b>					
Net investment in capital assets	\$ 15,510,453	\$ 15,280,255	\$ 15,049,484	\$ 13,550,028	\$ 12,817,441
Restricted	2,748,096	2,010,519	4,277,288	4,028,269	3,424,674
Unrestricted	5,502,515	6,511,959	3,312,525	3,420,216	3,601,950
Total business-type activities net position	\$ <u>23,761,064</u>	\$ <u>23,802,733</u>	\$ <u>22,639,297</u>	\$ <u>20,998,513</u>	\$ <u>19,844,065</u>
<b>Primary government</b>					
Net investment in capital assets	\$ 43,673,395	\$ 42,681,697	\$ 41,535,278	\$ 39,110,930	\$ 38,503,780
Restricted	4,911,924	3,768,050	5,816,091	5,724,347	3,735,512
Unrestricted	23,788,542	21,333,706	15,016,469	13,182,569	12,620,428
Total primary government net position	\$ <u>72,373,861</u>	\$ <u>67,783,453</u>	\$ <u>62,367,838</u>	\$ <u>58,017,846</u>	\$ <u>54,859,720</u>

## TOWN OF SMITHFIELD, VIRGINIA

## Table 1

Page 2 of 2

Net Position by Component  
Last Ten Fiscal Years

	2020	2019	2018	2017	2016
Governmental activities					
Net investment in capital assets	\$ 25,813,746	\$ 22,192,996	\$ 20,147,780	\$ 21,015,145	\$ 21,084,936
Restricted	372,195	107,635	423,552	1,258,418	1,896,404
Unrestricted	8,433,786	8,453,823	8,680,771	7,236,182	6,507,589
Total governmental activities net position	\$ <u>34,619,727</u>	\$ <u>30,754,454</u>	\$ <u>29,252,103</u>	\$ <u>29,509,745</u>	\$ <u>29,488,929</u>
Business-type activities					
Net investment in capital assets	\$ 12,259,196	\$ 12,356,908	\$ 12,182,289	\$ 12,145,829	\$ 12,022,648
Restricted	3,200,895	3,125,014	3,033,839	2,764,024	2,261,716
Unrestricted	4,421,817	4,219,295	3,521,849	3,181,201	3,268,468
Total business-type activities net position	\$ <u>19,881,908</u>	\$ <u>19,701,217</u>	\$ <u>18,737,977</u>	\$ <u>18,091,054</u>	\$ <u>17,552,832</u>
Primary government					
Net investment in capital assets	\$ 38,072,942	\$ 34,549,904	\$ 32,330,069	\$ 33,160,974	\$ 33,107,584
Restricted	3,573,090	3,232,649	3,457,391	4,022,442	4,158,120
Unrestricted	12,855,603	12,673,118	12,202,620	10,417,383	9,776,057
Total primary government net position	\$ <u>54,501,635</u>	\$ <u>50,455,671</u>	\$ <u>47,990,080</u>	\$ <u>47,600,799</u>	\$ <u>47,041,761</u>

Change in Net Position  
Last Ten Fiscal Years

	2025	2024	2023	2022	2021
<b>Expenses</b>					
Governmental activities:					
General government administration	\$ 1,813,668	\$ 1,677,800	\$ 1,384,585	\$ 1,334,877	\$ 1,807,433
Public safety	3,940,053	3,518,314	3,111,588	2,941,256	2,840,138
Public works	2,967,420	2,113,159	3,510,433	2,528,576	2,846,710
Parks, recreation, and cultural	2,153,154	1,956,875	1,977,092	1,910,009	1,830,395
Community development	910,795	1,684,451	751,809	1,176,068	1,401,742
Interest on long-term debt	54,827	66,768	63,975	65,703	100,526
Total governmental activities expenses	\$ 11,839,917	\$ 11,017,367	\$ 10,799,482	\$ 9,956,489	\$ 10,826,944
Business-type activities:					
Water	\$ -	\$ 2,260,633	\$ 2,082,075	\$ 2,064,578	\$ 2,513,706
Sewer	-	1,305,882	1,314,647	1,243,710	1,099,535
Utility	4,140,120	-	-	-	-
Total business-type activities expenses	\$ 4,140,120	\$ 3,566,515	\$ 3,396,722	\$ 3,308,288	\$ 3,613,241
Total primary government expenses	\$ 15,980,037	\$ 14,583,882	\$ 14,196,204	\$ 13,264,777	\$ 14,440,185
<b>Program Revenue</b>					
Governmental activities:					
Charges for services:	\$ 870,117	\$ 953,041	\$ 359,888	\$ 383,149	\$ 315,778
Operating grants and contributions	5,497,701	3,661,868	3,434,071	2,381,379	2,766,708
Capital grants and contributions	6,415	6,422	304,250	465,582	230,837
Total governmental activities program revenues	\$ 6,374,233	\$ 4,621,331	\$ 4,098,209	\$ 3,230,110	\$ 3,313,323
Business-type activities:					
Charges for services:	\$ -	\$ 1,997,134	\$ 1,970,461	\$ 1,852,180	\$ 1,813,365
Water	-	1,346,321	1,285,427	1,260,804	1,224,897
Sewer	3,471,947	-	-	-	-
Utility	9,846	483,298	1,178,996	691,964	6,523
Operating grants and contributions	328,440	799,700	548,160	563,400	417,280
Capital grants and contributions	3,810,233	\$ 4,626,453	\$ 4,983,044	\$ 4,368,348	\$ 3,462,065
Total business-type activities program revenues	\$ 10,184,466	\$ 9,247,784	\$ 9,081,253	\$ 7,598,458	\$ 6,775,388
Total primary government program revenues	\$ (5,465,684)	\$ (6,396,036)	\$ (6,701,273)	\$ (6,726,379)	\$ (7,513,621)
Governmental activities	(329,887)	1,059,938	1,586,322	1,060,060	(151,176)
Business-type activities	\$ (5,795,571)	\$ (5,336,098)	\$ (5,114,951)	\$ (5,666,319)	\$ (7,664,797)
<b>General Revenues and Other Changes in Net Position</b>					
Governmental activities:					
Taxes	\$ 3,922,333	\$ 4,772,012	\$ 3,503,775	\$ 3,353,768	\$ 3,031,225
Property taxes	211,284	215,934	188,550	195,542	190,767
Utility license taxes	732,787	584,070	527,949	540,311	491,199
Sales taxes	4,048,907	3,943,914	3,939,375	3,695,891	3,302,947
Other taxes	404,549	400,489	412,448	417,466	278,743
Grants and contributions not restricted to specific programs	-	-	171,200	-	-
Gain (Loss) on disposition of capital assets	776,321	413,416	463,176	432,942	441,608
Revenues from use of money and property	255,359	318,380	204,008	141,239	173,060
Miscellaneous	\$ 10,351,540	\$ 10,648,215	\$ 9,410,481	\$ 8,777,159	\$ 7,909,549
Total governmental activities	\$ 65,223	\$ 48,906	\$ 37,649	\$ 67,561	\$ 100,683
Business-type activities:	-	-	-	12,870	-
Miscellaneous	266,347	54,592	16,813	13,957	12,650
Gain (Loss) on disposition of capital assets	\$ 331,570	\$ 103,498	\$ 54,462	\$ 94,388	\$ 113,333
Revenues from use of property and money	\$ 10,683,110	\$ 10,751,713	\$ 9,464,943	\$ 8,871,547	\$ 8,022,882
Total business-type activities	\$ 4,885,856	\$ 4,252,179	\$ 2,709,208	\$ 2,050,780	\$ 395,928
Total primary government	1,683	1,163,436	1,640,784	1,154,448	(37,843)
<b>Change in Net Position</b>	\$ 4,887,539	\$ 5,415,615	\$ 4,349,992	\$ 3,205,228	\$ 358,085

Change in Net Position  
Last Ten Fiscal Years

	2020	2019	2018	2017	2016
<b>Expenses</b>					
Governmental activities:					
General government administration	\$ 1,324,043	\$ 1,218,767	\$ 1,193,699	\$ 1,172,634	\$ 1,053,933
Public safety	2,687,945	2,335,986	2,412,254	2,501,166	2,395,527
Public works	2,648,183	2,531,611	2,303,138	2,460,615	2,462,073
Parks, recreation, and cultural	1,931,278	1,724,153	1,892,333	1,468,199	945,848
Community development	1,458,373	676,948	742,362	1,903,649	1,144,472
Interest on long-term debt	86,375	107,901	127,571	50,342	44,266
Total governmental activities expenses	\$ 10,136,197	\$ 8,595,366	\$ 8,671,357	\$ 9,556,605	\$ 8,046,119
Business-type activities:					
Water	\$ 1,878,610	\$ 1,593,655	\$ 1,548,749	\$ 1,623,458	\$ 1,535,791
Sewer	1,064,151	903,326	838,798	930,017	972,556
Utility	-	-	-	-	-
Total business-type activities expenses	\$ 2,942,761	\$ 2,496,981	\$ 2,387,547	\$ 2,553,475	\$ 2,508,347
Total primary government expenses	\$ 13,078,958	\$ 11,092,347	\$ 11,058,904	\$ 12,110,080	\$ 10,554,466
<b>Program Revenue</b>					
Governmental activities:					
Charges for services:	\$ 148,673	\$ 87,206	\$ 91,082	\$ 97,832	\$ 91,602
Operating grants and contributions	2,495,025	1,557,719	1,743,669	1,862,264	1,305,965
Capital grants and contributions	3,702,277	1,303,665	132,597	957,221	3,555,770
Total governmental activities program revenues	\$ 6,345,975	\$ 2,948,590	\$ 1,967,348	\$ 2,917,317	\$ 4,953,337
Business-type activities:					
Charges for services:					
Water	\$ 1,722,097	\$ 1,692,607	\$ 1,591,685	\$ 1,598,568	\$ 1,590,719
Sewer	1,125,190	1,158,739	1,236,027	1,241,163	1,201,638
Utility	-	-	-	-	-
Operating grants and contributions	-	-	-	-	-
Capital grants and contributions	194,180	522,900	182,580	217,840	150,444
Total business-type activities program revenues	\$ 3,041,467	\$ 3,374,246	\$ 3,010,292	\$ 3,057,571	\$ 2,942,801
Total primary government program revenues	\$ 9,387,442	\$ 6,322,836	\$ 4,977,640	\$ 5,974,888	\$ 7,896,138
Governmental activities	\$ (3,790,222)	\$ (5,646,776)	\$ (6,704,009)	\$ (6,639,288)	\$ (3,092,782)
Business-type activities	98,706	877,265	622,745	504,096	434,454
Total primary government net expense	\$ (3,691,516)	\$ (4,769,511)	\$ (6,081,264)	\$ (6,135,192)	\$ (2,658,328)
<b>General Revenues and Other Changes in Net Position</b>					
Governmental activities:					
Taxes					
Property taxes	\$ 3,129,739	\$ 2,519,668	\$ 2,495,373	\$ 2,244,184	\$ 2,432,132
Franchise taxes	201,256	192,386	197,901	190,102	137,832
Sales taxes	414,610	357,250	357,917	367,527	330,898
Other taxes	2,960,400	3,058,161	2,898,901	2,817,556	2,712,974
Grants and contributions not restricted to specific programs	445,037	448,490	460,881	682,356	473,672
Gain (Loss) on disposition of capital assets	-	-	-	6,268	289,162
Revenues from use of property and money	404,317	460,292	334,010	234,640	271,179
Miscellaneous	100,136	112,880	208,605	117,471	111,620
Total governmental activities	\$ 7,655,495	\$ 7,149,127	\$ 6,953,588	\$ 6,660,104	\$ 6,759,469
Business-type activities:					
Miscellaneous	\$ 40,740	\$ 26,967	\$ 17,445	\$ 11,539	\$ 26,793
Gain (Loss) on disposition of capital assets	-	-	-	-	-
Revenues from use of property and money	41,245	59,008	40,513	22,587	17,172
Total business-type activities	\$ 81,985	\$ 85,975	\$ 57,958	\$ 34,126	\$ 43,965
Total primary government	\$ 7,737,480	\$ 7,235,102	\$ 7,011,546	\$ 6,694,230	\$ 6,803,434
<b>Change in Net Position</b>					
Governmental activities					
	\$ 3,865,273	\$ 1,502,351	\$ 249,579	\$ 20,816	\$ 3,666,687
Business-type activities	180,691	963,240	680,703	538,222	478,419
Total primary government	\$ 4,045,964	\$ 2,465,591	\$ 930,282	\$ 559,038	\$ 4,145,106

## TOWN OF SMITHFIELD, VIRGINIA

## Table 3

Page 1 of 2

Fund Balances of Governmental Funds  
Last Ten Fiscal Years

	2025	2024	2023	2022	2021
General Fund					
Nonspendable	\$ 73,125	\$ 133,219	\$ 73,683	\$ 62,091	\$ 89,150
Restricted	-	52,882	53,220	80,011	105,914
Committed	-	-	588,686	587,751	803,464
Unassigned	19,135,944	15,442,440	11,967,594	9,911,224	8,120,737
Total general fund	\$ 19,209,069	\$ 15,628,541	\$ 12,683,183	\$ 10,641,077	\$ 9,119,265
All Other Governmental Funds					
Nonspendable, reported in:					
Special revenue funds	\$ -	\$ 2,431	\$ -	\$ -	\$ -
Restricted, reported in:					
Special revenue funds	640,328	387,669	263,082	271,758	204,924
Assigned, reported in:					
Capital project funds	-	8,108	8,108	8,108	8,108
Total all other governmental funds	\$ 640,328	\$ 398,208	\$ 271,190	\$ 279,866	\$ 213,032
<b>Total fund balances</b>	<b>\$ 19,849,397</b>	<b>\$ 16,026,749</b>	<b>\$ 12,954,373</b>	<b>\$ 10,920,943</b>	<b>\$ 9,332,297</b>

## TOWN OF SMITHFIELD, VIRGINIA

## Table 3

Page 2 of 2

Fund Balances of Governmental Funds  
Last Ten Fiscal Years

	2020	2019	2018	2017	2016
General Fund					
Nonspendable	\$ 48,769	\$ 71,395	\$ 86,943	\$ 47,593	\$ 87,451
Restricted	95,549	107,635	148,943	1,116,809	1,800,803
Committed	1,187,710	1,417,334	1,398,693	1,245,015	203,984
Unassigned	6,826,657	6,386,507	6,948,472	5,251,801	5,331,092
Total general fund	\$ 8,158,685	\$ 7,982,871	\$ 8,583,051	\$ 7,661,218	\$ 7,423,330
All Other Governmental Funds					
Nonspendable, reported in:					
Special revenue funds	\$ -	\$ 2,643	\$ -	\$ -	\$ -
Restricted, reported in:					
Special revenue funds	276,646	180,225	274,609	141,609	95,601
Assigned, reported in:					
Capital project funds	8,108	8,108	8,108	8,108	8,108
Total all other governmental funds	\$ 284,754	\$ 190,976	\$ 282,717	\$ 149,717	\$ 103,709
<b>Total fund balances</b>	<b>\$ 8,443,439</b>	<b>\$ 8,173,847</b>	<b>\$ 8,865,768</b>	<b>\$ 7,810,935</b>	<b>\$ 7,527,039</b>

General Governmental Expenditures by Function  
Last Ten Fiscal Years

Fiscal Year	General Government Administration	Public Safety	Public Buildings and Works [1]	Parks Recreational and Cultural	Community Development and Nondepartmental	Capital Projects	Debt Service Principal	Debt Service Interest and Issuance Costs	Total
2025	\$ 1,858,327	\$ 3,857,394	\$ 2,513,818	\$ 1,635,484	\$ 931,348	\$ 1,784,380	\$ 454,482	\$ 56,113	\$ 13,091,346
2024	1,713,502	3,421,407	2,469,010	1,526,647	1,704,120	1,047,618	434,880	50,709	12,367,893
2023	1,397,012	2,917,541	3,456,987	1,840,574	731,543	726,840	507,727	66,089	11,644,313
2022	1,295,904	2,686,409	2,066,347	1,361,728	1,163,287	1,339,911	463,248	67,843	10,444,677
2021	1,710,383	2,756,144	2,481,699	1,274,967	1,401,742	554,469	427,171	92,884	10,699,459
2020	1,256,614	2,480,146	2,193,728	1,429,137	1,458,341	4,329,649	397,643	87,928	13,633,186
2019	1,230,019	2,235,444	2,150,485	1,459,716	677,111	2,289,276	882,258	105,400	11,029,709
2018	1,185,804	2,288,658	1,907,265	1,716,056	742,362	1,682,879	271,485	119,401	9,913,910
2017	1,135,211	2,312,087	2,049,108	1,292,176	1,698,649	3,351,960	90,800	50,367	11,980,358
2016	1,032,973	2,252,064	1,987,807	775,156	1,144,472	1,946,638	87,057	45,097	9,271,264

[1] Includes highway maintenance.

General Governmental Revenues by Source  
Last Ten Fiscal Years

Fiscal Year	General Property Taxes [1]	Other Local Taxes	License, Permits and Privilege Fees		Fines and Forfeitures	Use of Money and Property	Intergovernmental			Miscellaneous[2]	Total
			Commonwealth[2]	Federal[2]			Local-County				
2025	\$ 3,934,117	\$ 4,992,978	\$ 430,988	\$ 62,967	\$ 1,152,483	\$ 2,407,105	\$ 3,501,560	\$ -	\$ 255,359	\$ 16,737,557	
2024	4,776,511	4,743,918	512,339	37,572	816,414	2,466,783	1,601,996	-	318,512	15,274,045	
2023	3,483,383	4,655,874	322,028	37,860	463,176	2,483,542	1,667,227	-	204,008	13,317,098	
2022	3,225,845	4,431,744	343,360	39,789	432,942	2,342,812	921,615	-	141,239	11,879,346	
2021	3,129,678	3,984,913	272,433	43,345	278,743	1,990,112	1,369,041	-	253,060	11,321,325	
2020	3,031,047	3,576,266	104,934	43,739	404,317	2,669,598	1,077,665	-	2,995,212	13,902,778	
2019	2,514,739	3,607,797	46,850	40,356	460,292	2,557,452	148,777	-	716,525	10,092,788	
2018	2,524,997	3,454,719	35,938	55,144	334,010	1,909,206	427,941	-	208,605	8,950,560	
2017	2,257,766	3,375,185	34,890	62,942	234,640	1,832,838	564,799	214,204	1,007,471	9,584,735	
2016	2,381,837	3,181,704	23,075	68,527	271,179	1,779,637	635,740	-	2,686,650	11,028,349	

[1] Includes penalties and interest.

[2] Includes highway maintenance

Property Tax Rates  
Last Ten Fiscal Years

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Fiscal Year	Real Estate	Personal Property	Boats	Machinery and Tools	Public Utility	
					Real Estate	Personal Property
2025	\$.16/\$100	\$1/\$100 \$.16/\$100[1]	\$.00/\$100	\$.375/\$100	\$.16/\$100	\$1/\$100
2024	\$.19/\$100	\$1/\$100 \$.16/\$100[1]	\$.00/\$100	\$.375/\$100	\$.16/\$100	\$1/\$100
2023	\$.19/\$100	\$1/\$100 \$.19/\$100[1]	\$.00/\$100	\$.375/\$100	\$.19/\$100	\$1/\$100
2022	\$.19/\$100	\$1/\$100 \$.19/\$100[1]	\$.00/\$100	\$.375/\$100	\$.19/\$100	\$1/\$100
2021	\$.19/\$100	\$1/\$100 \$.19/\$100[1]	\$.25/\$100	\$.375/\$100	\$.19/\$100	\$1/\$100
2020	\$.19/\$100	\$1/\$100 \$.16/\$100[1]	\$.25/\$100	\$.375/\$100	\$.19/\$100	\$1/\$100
2019	\$.16/\$100	\$1/\$100 \$.16/\$100[1]	\$.25/\$100	\$.375/\$100	\$.16/\$100	\$1/\$100
2018	\$.16/\$100	\$1/\$100 \$.16/\$100[1]	\$.25/\$100	\$.375/\$100	\$.16/\$100	\$1/\$100
2017	\$.16/\$100	\$1/\$100 \$.16/\$100[1]	\$.25/\$100	\$.38/\$100	\$.16/\$100	\$1/\$100
2016	\$.16/\$100	\$1/\$100 \$.16/\$100[1]	\$.25/\$100	\$.15/\$100	\$.16/\$100	\$1/\$100

[1] Mobile home rate.

Property Tax Levies and Collections  
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy [1][2]	Total Current Collections [1]	Percent of Levy Collected	Total Delinquent Tax Collections[4]	Total Tax Collections	Percent of Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes [3]	Percent of Delinquent Taxes to Tax Levy
2025	\$ 4,063,734	\$ 3,873,578	95.3%	\$ 24,005	\$ 3,897,583	95.9%	\$ 304,553	7.5%
2024	5,176,373	4,853,685	93.8%	88,901	4,942,586	95.5%	258,730	5.0%
2023	3,674,915	3,570,764	97.2%	80,929	3,651,693	99.4%	253,163	6.9%
2022	3,461,680	3,352,436	96.8%	47,775	3,400,211	98.2%	237,215	6.9%
2021	3,301,218	3,235,277	98.0%	81,930	3,317,207	100.5%	104,019	3.2%
2020	3,082,192	2,948,210	95.7%	40,816	2,989,026	97.0%	225,823	7.3%
2019	2,703,772	2,677,156	99.0%	35,608	2,712,764	100.3%	139,894	5.2%
2018	2,679,540	2,656,014	99.1%	50,846	2,706,860	101.0%	139,596	5.2%
2017	2,668,084	2,629,217	98.5%	40,649	2,669,866	100.1%	181,149	6.8%
2016	2,602,315	2,530,923	97.3%	25,179	2,556,102	98.2%	205,135	7.9%

[1] Exclusive of penalties and interest. Tax years 2015-2016 include VL tax as part of the personal property tax levy.

Exclusive of supplements and abatements of tax assessments

[2] The total tax levy includes the Commonwealth's reimbursement of \$240,795.

[3] Penalties are not included

[4] Delinquent tax collections include collections of any prior year. Amounts reported are not specific to fiscal year.

Ratio of Net General Bonded Debt to Assessed  
Value and Net Bonded Debt per Capita  
Last Ten Fiscal Years

Fiscal Year	Population	Assessed Value	Gross and Net Bonded	Less: Debt Payable from Enterprise Funds	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value		Per Capita
			Debt [3]					
2025	8,533	[1]	1,854,789,169	3,645,423	1,216,683	2,428,740	0.13%	285
2024	8,533	[1]	1,804,066,823	4,475,144	1,737,713	2,737,431	0.15%	321
2023	8,533	[1]	1,439,089,902	5,220,736	2,179,249	3,041,487	0.21%	356
2022	8,533	[1]	1,367,031,106	6,017,531	2,578,247	3,439,284	0.25%	403
2021	8,441	[2]	1,331,494,871	6,004,356	2,260,373	3,743,983	0.28%	444
2020	8,441	[2]	1,298,608,557	6,020,769	1,949,623	4,071,146	0.31%	482
2019	8,441	[2]	1,251,982,678	6,710,634	2,306,498	4,404,136	0.35%	522
2018	8,287	[2]	1,233,040,324	7,877,421	2,656,970	5,220,451	0.42%	630
2017	8,287	[2]	1,228,195,669	6,507,832	2,998,000	3,509,832	0.29%	424
2016	8,287	[2]	1,264,903,187	3,970,025	3,034,840	935,185	0.07%	113

[1] U.S. Census Bureau- 2020 Census

[2] U.S. Census Bureau- 2010 Census

[3] Includes all long-term general obligation debt payable from enterprise revenues

Ratio of Annual Debt Service for General Bonded Debt to Total General Expenditures  
 Last Ten Fiscal Years

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Fiscal Year	Governmental Funds		Total Debt Service	Total Governmental Funds Expenditures	Ratio of Debt Service to Expenditures
	Principal	Interest			
2025	\$ 454,482	\$ 56,113	\$ 510,595	\$ 13,091,346	3.90%
2024	434,880	50,709	485,589	12,367,893	3.93%
2023	507,727	66,089	573,816	11,644,313	4.93%
2022	463,248	67,843	531,091	10,444,677	5.08%
2021	427,171	92,884	520,055	10,699,459	4.86%
2020	397,643	87,928	485,571	13,633,186	3.56%
2019	882,258	105,400	987,658	11,029,709	8.95%
2018	271,485	119,401	390,886	9,913,910	3.94%
2017	90,800	50,367	141,167	11,980,358	1.18%
2016	87,057	45,097	132,154	9,271,264	1.43%

**TOWN OF SMITHFIELD, VIRGINIA****Table 10****Computation of Legal Debt Margin****As of June 30, 2025**

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Total assessed value of taxed real property	\$	1,632,924,200
Debit limit - 10% of total assessed value	\$	163,292,420
Amount of debt applicable to debt limit - gross debt		<u>2,428,740</u>
Legal debt margin	\$	<u><u>160,863,680</u></u>

## **Compliance**

**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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**To the Honorable Members of  
the Town Council  
Town of Smithfield, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, and each major fund of the Town of Smithfield, Virginia, as of and for the year ended June 30, 2025 and the related notes to the financial statements, which collectively comprise the Town of Smithfield, Virginia's basic financial statements, and have issued our report thereon dated December 10, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Smithfield, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Smithfield, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Smithfield, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Smithfield, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Farmer, Cox & Associates*

Charlottesville, Virginia

December 10, 2025

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**Independent Auditors' Report on Compliance for Each Major Program and on  
Internal Control over Compliance Required by the Uniform Guidance**

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**To the Honorable Members of  
the Town Council  
Town of Smithfield, Virginia**

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Town of Smithfield, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Town of Smithfield, Virginia's major federal programs for the year ended June 30, 2025. Town of Smithfield, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Town of Smithfield, Virginia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Town of Smithfield, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Town of Smithfield, Virginia's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Town of Smithfield, Virginia's federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Town of Smithfield, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Town of Smithfield, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Town of Smithfield, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Town of Smithfield, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Town of Smithfield, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

**Report on Internal Control over Compliance: (Continued)**

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Robinson, Farmer, Cox & Associates*

Charlottesville, Virginia

December 10, 2025

**TOWN OF SMITHFIELD, VIRGINIA**

Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2025

<b>Federal Grantor/State Pass - through Grantor/ Program Title or Cluster Title</b>	<b>Assistance Listing Number</b>	<b>Pass-Through Entity Identifying Number</b>	<b>Federal Expenditures</b>
Department of the Treasury:			
Pass-through payments:			
Virginia Department of Accounts:			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds			
Recovery Funds	21.027	Unknown	\$ <u>3,511,406</u>
Total Department of the Treasury			
Total Expenditures of Federal Awards			\$ <u>3,511,406</u>

## **TOWN OF SMITHFIELD, VIRGINIA**

### **Notes to Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2025**

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#### **Note 1 - General**

The accompanying Schedule of Expenditures of Federal Awards ("Schedule") includes the federal award activity of the Town of Smithfield, Virginia under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Town of Smithfield, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Town of Smithfield, Virginia.

#### **Note 2 - Basis of Accounting**

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

#### **Note 3 - Indirect Cost Rate**

The Town did not elect to use the 15-percent de minimis indirect cost rate allowed under Uniform Guidance.

#### **Note 4 - Subrecipients**

No awards were passed through to subrecipients.

#### **Note 5 - Relationship to Financial Statements**

Federal expenditures, revenues and capital contributions are reported in the Town's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary government:

General Fund	\$ 3,385,110
Highway Fund	116,450
Utility Fund	9,846
Total Federal revenues per financial statements	\$ <u>3,511,406</u>

Total federal expenditures per the Schedule of Expenditures

of Federal Awards	\$ <u>3,511,406</u>
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**TOWN OF SMITHFIELD, VIRGINIA****Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2025**

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**Section I - Summary of Auditor's Results**Financial Statements:

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

    Material weakness(es) identified? No

    Significant deficiency(ies) identified? None reported

Noncompliance material to financial statements noted? No

Federal Awards:

Internal control over major programs:

    Material weakness(es) identified? No

    Significant deficiency(ies) identified? None reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with CFR section 200.516(a)? No

Identification of major programs:

<b>Assistance Listing Number</b>	<b>Name of Federal Program or Cluster</b>
--	---

21.027	COVID-19 - Coronavirus State and Local Fiscal Recovery Funds
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Dollar threshold used to distinguish between Type A and Type B programs	\$ 750,000
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Auditee qualified as low-risk auditee? Yes

**Section II - Financial Statement Findings**

There are no financial statement findings to report.

**Section III - Federal Award Findings and Questioned Costs**

There are no federal award findings and questioned costs to report.

**Section IV - Prior Year Findings**

There were no prior year findings reported.